



LATE ITEMS ORDINARY MEETING

AGENDA

22 JULY 2025

Your attendance is required at an Ordinary meeting of Council to be held in the Council Chambers, 232 Bolsover Street, Rockhampton on 22 July 2025 commencing at 9:00 AM for transaction of the enclosed business.

A handwritten signature in black ink, appearing to be "C. P.", is positioned above the printed name of the Chief Executive Officer.

CHIEF EXECUTIVE OFFICER
17 July 2025

Next Meeting Date: 12.08.25

Please note:

In accordance with the *Local Government Regulation 2012*, please be advised that all discussion held during the meeting is recorded for the purpose of verifying the minutes. This will include any discussion involving a Councillor, staff member or a member of the public.

TABLE OF CONTENTS

ITEM	SUBJECT	PAGE NO
11	OFFICERS' REPORTS	1
11.15	LOCAL GOVERNMENT ASSOCIATION OF QUEENSLAND INC ANNUAL CONFERENCE - MOTIONS.....	1
15	CLOSED SESSION	18
16.3	PROPERTY MATTER	
16	CONFIDENTIAL REPORTS.....	19
16.3	PROPERTY MATTER	19

11 OFFICERS' REPORTS

11.15 LOCAL GOVERNMENT ASSOCIATION OF QUEENSLAND INC ANNUAL CONFERENCE - MOTIONS

File No: 11092

Attachments:

1. LGAQ Motion - Improving Urban Water Quality to the Reef[↓](#)
2. LGAQ Motion - Implementation of the Reef Councils Rescue Plan 2024-2030[↓](#)
3. LGAQ Motion - Regional Alternative Waste Treatment (AWT) Infrastructure Plan and Funding Program[↓](#)
4. LGAQ Motion - Mandatory Extended Producer Responsibility[↓](#)
5. LGAQ Motion - Additional Support for Temporary and Emergency Housing[↓](#)

Authorising Officer: Evan Pardon - Chief Executive Officer

Author: Evan Pardon - Chief Executive Officer

SUMMARY

The LGAQ are seeking submission of motions to be considered at the LGAQ conference being held at Gold Coast Convention Centre from 20-22 October 2025. Several motions have been recommended in this report to be submitted.

OFFICER'S RECOMMENDATION

THAT Council endorse the following motions, as detailed in the report, for consideration at the Local Government Association of Queensland Inc Annual Conference being held at Gold Coast Convention Centre from 20-22 October 2025:

1. Improving Urban Water Quality to the Reef
2. Implementation of the Reef Councils Rescue Plan 2024-2030
3. Regional Alternative Waste Treatment
4. Mandatory Extended Producer Responsibility
5. Additional Support for Temporary and Emergency Housing

COMMENTARY

The attached motions are presented for consideration based on previous discussions held with Councillors at its Briefing Session on 9 July 2025.

The content from all but one of these recommended motions are from the relevant industry group.

BACKGROUND

The LGAQ conference will be held at Gold Coast from 20-22 October 2025. The following guidelines apply when submitting motions.

- Relate to a statewide issue or an issue impacting a large portion or segment of the membership.
 - Ask for action from the State or Federal government.
 - Not result in a responsibility or cost shift to local government
-

- Not relate to a matter considered at a previous Annual Conference in the last five years, unless seeking to alter or update the adopted policy position.

PREVIOUS DECISIONS

Nil

BUDGET IMPLICATIONS

Nil

LEGISLATIVE CONTEXT

Nil

LEGAL IMPLICATIONS

Complies with LGAQ guidelines.

STAFFING IMPLICATIONS

Nil

RISK ASSESSMENT

Nil

CORPORATE/OPERATIONAL PLAN

N/A

CONCLUSION

The suggested motions are submitted for consideration based on discussions held with Councillors at the Briefing Session held on 9 July 2025.

LOCAL GOVERNMENT ASSOCIATION OF QUEENSLAND INC ANNUAL CONFERENCE - MOTIONS

LGAQ Motion Improving Urban Water Quality to the Reef

Meeting Date: 22 July 2025

Attachment No: 1



Every Queensland
community deserves
to be a liveable one

2025 LGAQ Annual Conference – Motion Template

Who is the key contact for this motion?	Christine Bell, Coordinator Environmental Sustainability
Submitting council	Rockhampton Regional Council
Supporting organisation	Reef Guardian Councils program
Council resolution # (required)	<i>Please provide a reference number for the council resolution/meeting minutes, endorsing this motion.</i>
Date of council resolution (required)	<i>Please provide the date that this motion was endorsed by council.</i>
<input checked="" type="checkbox"/> Does this motion have state-wide relevance?	
Title of motion (required)	Improving urban water quality to the Reef
Motion (required)	That the LGAQ calls on the Federal and State governments to partner with Great Barrier Reef councils to protect the Great Barrier Reef through funding initiatives to support improvements to urban water quality. This includes the funding of programs such as the Reef Guardian Councils program, that empower councils to deliver place-based solutions that protect the outstanding universal value of the Great Barrier Reef.
What is the desired outcome sought? (required) 200 word limit	That funding from the Federal and State governments is provided directly to Great Barrier Reef councils to deliver urban water quality improvement initiatives.
Background (required) 350 word limit	<ul style="list-style-type: none"> Poor water quality is a major threat to the Great Barrier Reef, particularly inshore areas. Improving the quality of water entering the Marine Park is critical and urgent. Good water quality supports ecosystem resilience and recovery from disturbances. This is particularly important under future climate change scenarios, where the frequency of destructive marine heatwaves and the intensity of rainfall events and cyclones is predicted to increase. Reef Authority - Position Statement - Water quality Historical and continuing land management and catchment modification impair Great Barrier Reef water quality through extensive vegetation degradation, changed hydrology, increased erosion, and expansion of fertilised land uses, urban centres and coastal developments. Conclusions – 2022 Scientific Consensus Statement
Case study/ Example (optional) 350 word limit	NA



LOCAL GOVERNMENT ASSOCIATION OF QUEENSLAND INC ANNUAL CONFERENCE - MOTIONS

LGAQ Motion Implementation of the Reef Councils Rescue Plan 2024-2030

Meeting Date: 22 July 2025

Attachment No: 2



Every Queensland
community deserves
to be a liveable one

2025 LGAQ Annual Conference – Motion Template

Who is the key contact for this motion?	Christine Bell, Coordinator Environmental Sustainability
Submitting council	Rockhampton Regional Council
Supporting organisation	Reef Guardian Councils program
Council resolution # (required)	<i>Please provide a reference number for the council resolution/meeting minutes, endorsing this motion.</i>
Date of council resolution (required)	<i>Please provide the date that this motion was endorsed by council.</i>
<input checked="" type="checkbox"/> Does this motion have state-wide relevance?	
Title of motion (required)	Implementation of the Reef Councils Rescue Plan 2024-2030
Motion (required)	That the LGAQ calls on the Federal and State governments to partner with Great Barrier Reef councils to protect the Great Barrier Reef through funding initiatives found in the Reef Councils Rescue Plan 2024-2030, which includes the funding of programs such as the Reef Guardian Councils program, that empower councils to deliver place-based solutions that protect the outstanding universal value of the Great Barrier Reef.
What is the desired outcome sought? (required) 200 word limit	That funding from the Federal and State governments is provided directly to Great Barrier Reef councils to deliver the Reef Councils Rescue Plan 2024-2030.
Background (required) 350 word limit	<ul style="list-style-type: none"> The LGAQ launched the Reef Councils Rescue Plan 2024-2030 in March 2025. The Plan is a call for coordinated, adequately funded action to safeguard the ecological and economic value of the Great Barrier Reef and the communities it supports. Directly backed by 38 local councils, the Plan outlines five practical initiatives to address climate resilience and improve water quality, ensuring the long-term health of the Reef. The five key initiatives include: <ul style="list-style-type: none"> Climate Risk and Resilience (\$14M): Supporting councils to mitigate and adapt to local climate impacts. Cleaner Stormwater (\$5.26M): Improving urban stormwater management. Cleaner Wastewater (\$101.25M): Upgrading wastewater systems to reduce pollution. Cleaner Road Runoff (\$12.27M): Managing runoff from unsealed roads. Healthy and Resilient Landscapes (\$30.25M): Restoring and protecting local environments.
Case study/ Example (optional) 350 word limit	NA

LOCAL GOVERNMENT ASSOCIATION OF QUEENSLAND INC ANNUAL CONFERENCE - MOTIONS

LGAQ Motion Regional Alternative Waste Treatment (AWT) Infrastructure Plan and Funding Program

Meeting Date: 22 July 2025

Attachment No: 3



Every Queensland
community deserves
to be a liveable one

2025 LGAQ Annual Conference – Motion Template

Who is the key contact for this motion? (required)	Manager Rockhampton Regional Waste & Recycling – Michael O'Keeffe
Submitting council (required)	Rockhampton Regional Council
Supporting organisation (if applicable)	<i>If there is a supporting ROC or council for this motion, please enter details here.</i>
Council resolution # (required)	<i>Please provide a reference number for the council resolution/meeting minutes, endorsing this motion.</i>
Date of council resolution (required)	<i>Please provide the date that this motion was endorsed by council.</i>
✓ Does this motion have state-wide relevance? Yes – Regional Qld.	
Title of motion (required)	Regional Alternative Waste Treatment (AWT) Infrastructure Plan and Funding Program
Motion (required)	<p>That the LGAQ calls on the State Government, to take a leadership role in addressing the pressing need for sustainable waste management solutions in regional areas. Specifically, the LGAQ calls for the initiation of a state-led program of work to explore and identify viable Alternative Waste Treatment (AWT) technologies tailored to the unique challenges of regional Queensland. This initiative should encompass:</p> <ul style="list-style-type: none"> • A Comprehensive Options Assessment: A thorough evaluation of available AWT technologies, including their technical feasibility, environmental performance, and suitability for deployment in low-density, geographically dispersed communities. • Development of a Funded Regional AWT Infrastructure Plan: A strategic, long-term roadmap that outlines the infrastructure investments required to support the implementation of AWT solutions across regional Queensland, backed by appropriate state funding mechanisms. • Consideration of Scale, Logistics, and Cost-Effectiveness: An integrated analysis that accounts for the practical realities of regional waste management, including transport distances, waste volumes, and the economic viability of various treatment models.



<p>What is the desired outcome sought? (required) 200 word limit</p>	<p>By undertaking this work, the state can help unlock new opportunities for resource recovery, reduce reliance on landfill, and support regional councils in meeting their waste reduction and sustainability goals.</p> <p>To secure state-led support for identifying and implementing viable Alternative Waste Treatment (AWT) solutions in regional Queensland, through a funded infrastructure plan that is scalable, cost-effective, and tailored to regional needs.</p>
<p>Background (required) 350 word limit</p>	<p>Local governments face significant constraints in influencing the volume and composition of waste streams, and they currently have limited access to practical alternatives to landfill disposal. The Central Queensland Regional Waste and Resource Recovery Management Plan (RWRRMP) identifies the potential for increased diversion rates through advanced technologies such as Processed Engineered Fuel (PEF) and Thermal Combustion, however, these options remain largely unfeasible in the current regional context due to several key challenges:</p> <ul style="list-style-type: none"> • Lack of Proven, Scalable Technologies: There is a notable absence of Alternative Waste Treatment (AWT) solutions that are both technologically mature and appropriately scaled for the unique needs of regional Queensland communities. • High Transport Costs: The geographic dispersion of waste sources across the region significantly increases the cost and complexity of transporting materials to centralized processing facilities. • Limited Commercial Viability: Due to the relatively low volumes of waste generated and the absence of strong market incentives, there is minimal private sector interest in investing in regional waste and recovery infrastructure. This lack of economies of scale further undermines the financial feasibility of establishing and operating advanced waste treatment facilities.
<p>Case study/ Example (optional) 350 word limit</p>	<p>The Queensland Waste Strategy 2025–2030 (the Strategy) outlines a long-term vision to reduce landfill reliance and increase recycling and resource recovery across the state. It emphasizes the need for state-led investment in modern waste infrastructure, particularly in regional and remote areas. Key Elements Supporting Regional AWT:</p> <ul style="list-style-type: none"> • Strategic Focus on Innovation: The Strategy promotes investment in cutting-edge waste technologies, including AWT, to reduce environmental impact and create regional jobs.

July 25





	<ul style="list-style-type: none">• Funding Mechanisms: A new \$130 million waste infrastructure fund has been announced to support critical projects, including those in regional Queensland.• Partnership Approach: The Strategy commits to working closely with local governments and industry to co-design infrastructure solutions that are scalable and regionally appropriate.
--	--



LOCAL GOVERNMENT ASSOCIATION OF QUEENSLAND INC ANNUAL CONFERENCE - MOTIONS

LGAQ Motion Mandatory Extended Producer Responsibility

Meeting Date: 22 July 2025

Attachment No: 4



Every Queensland
community deserves
to be a liveable one

2025 LGAQ Annual Conference – Motion Template

Who is the key contact for this motion? (required)	Manager Rockhampton Regional Waste & Recycling – Michael O'Keeffe
Submitting council (required)	Rockhampton Regional Council
Supporting organisation (if applicable)	<i>If there is a supporting ROC or council for this motion, please enter details here.</i>
Council resolution # (required)	<i>Please provide a reference number for the council resolution/meeting minutes, endorsing this motion.</i>
Date of council resolution (required)	<i>Please provide the date that this motion was endorsed by council.</i>
✓ Does this motion have state-wide relevance? Yes.	
Title of motion (required)	Mandatory Extended Producer Responsibility
Motion (required)	That the LGAQ calls on the State Government to introduce legislation for Extended Producer Responsibility (EPR) that mandates producer responsibility for the collection, recycling, and disposal of products and packaging.
What is the desired outcome sought? (required) 200 word limit	<p>Desired Outcomes:</p> <ul style="list-style-type: none"> • A legislative framework that clearly defines producer obligations and enforcement mechanisms. • Establishment of regulated product stewardship schemes for priority waste streams. • Improved environmental outcomes through reduced landfill use and increased resource recovery. • Greater equity in waste management responsibilities across the supply chain.
Background (required) 350 word limit	Queensland's current reliance on voluntary and co-regulatory product stewardship models has failed to deliver consistent, equitable, or effective outcomes. These frameworks often suffer from inadequate funding, limited geographic reach, and lack of enforceable accountability. Smaller and regional councils are particularly disadvantaged. They are expected to contribute significant resources to participate in these schemes, despite lacking the capacity, infrastructure, and support to do so effectively. This results in uneven



	<p>service delivery and places an unfair burden on communities least equipped to manage it.</p> <p>Recent legislative developments in New South Wales have demonstrated a proactive approach to waste reduction by:</p> <ul style="list-style-type: none"> • Requiring producers to take responsibility for the entire lifecycle of their products. • Mandating participation in Product Stewardship Schemes for certain materials. • Introducing penalties for non-compliance and incentives for sustainable design and recycling. <p>LGAQ calls for decisive legislative action to implement a mandatory EPR framework in Queensland. This approach will ensure fairness, sustainability, and long-term resilience in the state's waste management system, while empowering local governments to focus on delivering core community services.</p>
<p>Case study/ Example (optional) 350 word limit</p>	<p>The New South Wales Government introduced the Product Lifecycle Responsibility Act (PLR Act) in 2025.</p> <p>This legislation enables the establishment of mandatory product stewardship requirements for product based on:</p> <ul style="list-style-type: none"> • Environmental or health impacts of the product • Volume and nature of waste generated • Feasibility of recovery, reuse, or recycling • Existing voluntary or co-regulatory schemes and their effectiveness <p>Core provisions under the Act include:</p> <p>Product Stewardship Schemes:</p> <ul style="list-style-type: none"> • The Minister may declare certain products subject to stewardship requirements. • Schemes must meet targets for recovery, recycling, or safe disposal. <p>Brand Owner Obligations:</p> <ul style="list-style-type: none"> • Must register and comply with scheme requirements. • Required to prepare and submit action plans detailing how they will meet stewardship obligations. • Must report annually on performance and compliance. <p>Enforcement and Penalties:</p> <ul style="list-style-type: none"> • Non-compliance may result in fines or enforcement actions.

July 25





	<ul style="list-style-type: none">• The regulator has powers to audit, monitor, and enforce compliance. <p>Transparency and Accountability:</p> <ul style="list-style-type: none">• Public reporting of scheme performance.• Regulator may publish compliance data and outcomes. <p>Financial Assurances:</p> <ul style="list-style-type: none">• The Act allows for financial assurances to ensure producers meet their obligations.• These can be used to cover costs if a producer fails to comply. <p>The Product Lifecycle Responsibility Act 2025 (NSW) is a landmark piece of legislation that sets a new standard for environmental accountability by mandating that producers take full responsibility for the lifecycle of their products. Its strength lies in its flexibility, allowing the government to target high-impact waste streams; and its enforceability, ensuring that all producers meet consistent standards. By shifting the burden of waste management from local councils to the companies that create the waste, the Act promotes fairness, drives innovation in sustainable design, and supports the development of a circular economy. It represents a proactive, modern approach to tackling waste challenges.</p>
--	--



LOCAL GOVERNMENT ASSOCIATION OF QUEENSLAND INC ANNUAL CONFERENCE - MOTIONS

LGAQ Motion Additional Support for Temporary and Emergency Housing

Meeting Date: 22 July 2025

Attachment No: 5



Every Queensland
community deserves
to be a liveable one

2025 LGAQ Annual Conference – Motion Template

Who is the key contact for this motion? (required)	Justin Kann, Manager Office of the Mayor and Councillors
Submitting council (required)	Rockhampton Regional Council
Supporting organisation (if applicable)	
Council resolution # (required)	###
Date of council resolution (required)	22/07/2025
<input type="checkbox"/> Does this motion have state-wide relevance? Yes	
Title of motion (required)	Additional support for temporary and emergency housing
Motion (required)	<p>That the LGAQ calls on the State and Federal Governments to coordinate and deliver additional temporary and emergency housing sites in partnership with local government.</p> <p>That these sites utilise new and innovative housing stock options such as tiny homes, demountables and caravans, and incorporate access to wrap-around community support services.</p>
What is the desired outcome sought? (required) 200 word limit	To provide additional temporary and emergency housing at specific sites across the State which will reduce pressure on hotel accommodation whilst bridging the gap until new social, affordable and private market housing is delivered through current housing investments being made at a State and Federal level.
Background (required) 350 word limit	<p>The State and Federal Governments are delivering unprecedented investment into social and affordable housing as well as significant trunk and essential infrastructure funding.</p> <p>This funding is intended to substantially increase Queensland's housing stock and address the current housing crisis.</p>



	<p>This investment however will be required to be delivered over a number of years. The expectation is that many areas will see a gradual increase in their social and affordable housing stock as Community Housing Providers and industry works with government to plan, develop and deliver these projects.</p> <p>This will leave a gap between current needs and the completion of the necessary housing to address the current crisis.</p> <p>In response, there is an opportunity to deliver temporary and emergency housing sites across Queensland utilising new and innovative housing options such as tiny homes, caravans and demountables as well as wrap-around community services and support.</p> <p>The sites could also utilise existing state or local government land on a temporary basis and partner with community services or grassroot initiatives to operate the sites with the expressed intention being to bridge the gap that will exist between now and when social and affordable housing projects can be completed.</p> <p>It would also significantly reduce the impact emergency housing programs are having on local short-term accommodation.</p>
Case study/ Example (optional) 350 word limit	



15 CLOSED SESSION

RECOMMENDATION

THAT Council move into Closed Session pursuant to section 254J(1) of the *Local Government Regulation 2012* and the meeting be closed to the public to discuss the following items, which are considered confidential in accordance with section 254J(3) of the *Local Government Regulation 2012*, for the reasons indicated.

16.3 Property Matter

In accordance with section 254J(3)(g) of the *Local Government Regulation 2012* it is considered necessary to close the meeting to discuss negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

16 CONFIDENTIAL REPORTS

16.3 PROPERTY MATTER

File No: 1370

Attachments: Nil

Authorising Officer: Megan Younger - Manager Corporate and Technology Services
Marnie Taylor - General Manager Organisational Services

Author: Kellie Roberts - Coordinator Property and Insurance

In accordance with section 254J(3)(g) of the *Local Government Regulation 2012* it is considered necessary to close the meeting to discuss negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

SUMMARY

Coordinator Property & Insurance reporting on a property matter.