



ORDINARY MEETING

MINUTES

10 FEBRUARY 2026

TABLE OF CONTENTS

ITEM	SUBJECT	PAGE NO
1	OPENING.....	1
2	PRESENT	1
3	APOLOGIES AND LEAVE OF ABSENCE	1
4	CONFIRMATION OF MINUTES OF PREVIOUS MEETING.....	1
5	DECLARATIONS OF INTEREST IN MATTERS ON THE AGENDA	2
6	BUSINESS OUTSTANDING.....	3
6.1	LIFTING MATTERS FROM THE TABLE	3
6.2	BUSINESS OUTSTANDING TABLE FOR ORDINARY COUNCIL.....	4
7	PUBLIC FORUMS/DEPUTATIONS	5
	NIL	5
8	PRESENTATION OF PETITIONS.....	5
8.1	PETITION - GRACEMERE COMMUNITY CENTRE.....	5
9	COMMITTEE REPORTS.....	6
	NIL	6
10	COUNCILLOR/DELEGATE REPORTS.....	6
	NIL	6
11	OFFICERS' REPORTS	7
11.1	ROCKHAVEN - OUTCOME OF COMMUNITY CONSULTATION AND INITIAL SITE PLANNING	7
11.2	D/144-2025 - DEVELOPMENT APPLICATION FOR A MATERIAL CHANGE OF USE FOR PLACE OF WORSHIP	9
11.3	MOUNT MORGAN LOCAL HERITAGE STUDY.....	18
11.4	SPONSORSHIP OF THE QUEENSLAND STATE SCHOOLS CHAMPIONSHIPS - SEPTEMBER 2026.....	19
11.5	SPONSORSHIP OF THE 2026 WESTPAC QUEENSLAND MAROONS FAN DAY.....	20
11.6	REQUEST FOR EXTENSION TO SHOWGROUNDS EVENT CURFEW - BLACKBALL AUSTRALIAN POOL ASSOCIATION 2026.....	21
11.7	REQUEST FOR USE OF COUNCIL BUS: QUEENSLAND POLICE SERVICE.....	22
11.8	2025-26 OPERATIONAL PLAN REPORT - QUARTER 2	23
11.9	JANUARY BUDGET REVIEW 2026	24
12	NOTICES OF MOTION	25

12.1 NOTICE OF MOTION - COUNCILLOR ELLIOT HILSE - LEUCAENA
MANAGEMENT 25

12.2 NOTICE OF MOTION - COUNCILLOR SHANE LATCHAM -
TRAVEL EXPENSES REVIEW..... 26

13 QUESTIONS ON NOTICE 27

NIL 27

14 URGENT BUSINESS\QUESTIONS 27

15 CLOSURE OF MEETING..... 27

**REPORT OF THE ORDINARY MEETING
HELD AT COUNCIL CHAMBERS, 232 BOLSOVER STREET, ROCKHAMPTON ON
TUESDAY, 10 FEBRUARY 2026 COMMENCING AT 9:01AM**

1 OPENING

- 1.1 Acknowledgement of Country
- 1.2 Opening Prayer presented by Pastor Jonathan Maxwell, Peace Christian Church

2 PRESENT

Members Present:

The Mayor, Councillor A P Williams (Chairperson)
Deputy Mayor, Councillor M D Wickerson
Councillor S Latcham
Councillor E W Oram
Councillor C R Rutherford
Councillor M A Taylor
Councillor G D Mathers
Councillor E B Hilse

In Attendance:

Mr E Pardon – Chief Executive Officer

3 APOLOGIES AND LEAVE OF ABSENCE

Nil

9.03AM Councillor Rutherford attended the meeting.

4 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

COUNCIL RESOLUTION

THAT the minutes of the Ordinary Meeting of 20 January 2026 be confirmed.

Moved by: Councillor Wickerson

Seconded by: Councillor Oram

MOTION CARRIED UNANIMOUSLY

5 DECLARATIONS OF INTEREST IN MATTERS ON THE AGENDA

I, Councillor Grant Mathers have a declarable conflict of interest in **Item 11.2 - Development application for a material change of use for place of worship**. This declarable conflict of interest arises as I have an ongoing working relationship with the Pastor of the Fire Church who has also provided me with a letter of support for the Place of Last Resort – Rock Haven project.

As a result of the declarable conflict of interest, I will leave the meeting, including any area set aside for the public and stay away while the eligible councillors discuss and vote on the matter.

6 BUSINESS OUTSTANDING

6.1 LIFTING MATTERS FROM THE TABLE

File No: 11715
Authorising Officer: Evan Pardon - Chief Executive Officer
Author: Evan Pardon - Chief Executive Officer

SUMMARY

This report is being presented in order for matters that have been laid on the table at previous meetings to be formally lifted from the table prior to being dealt with at this meeting.

COUNCIL RESOLUTION

THAT the following matter be lifted from the table and dealt with accordingly:

- Use of Council Bus

Moved by: Mayor Williams
Seconded by: Councillor Taylor

MOTION CARRIED

6.2 BUSINESS OUTSTANDING TABLE FOR ORDINARY COUNCIL

File No: 10097
Authorising Officer: Evan Pardon - Chief Executive Officer
Author: Evan Pardon - Chief Executive Officer

SUMMARY

The Business Outstanding Table is used as a tool to monitor outstanding items resolved at previous Council or Committee meetings. The current Business Outstanding Table for Ordinary Council is presented for Councillors' information.

COUNCIL RESOLUTION

THAT the Business Outstanding Table for Ordinary Council be received.

Moved by: Councillor Oram
Seconded by: Councillor Wickerson

MOTION CARRIED

7 PUBLIC FORUMS/DEPUTATIONS

Nil

8 PRESENTATION OF PETITIONS

8.1 PETITION - GRACEMERE COMMUNITY CENTRE

File No: 8020 / 8023

Attachments: 1. [Petition](#)

SUMMARY

Council has received a petition from Mr Gavin Archer and 11 others regarding the operation of the Gracemere Community Centre.

COUNCIL RESOLUTION

THAT the petition from Mr Gavin Archer and 11 others regarding the operation of the Gracemere Community Centre be received and a report be prepared for a future Communities Committee.

Moved by: Councillor Oram

Seconded by: Councillor Hilse

MOTION CARRIED UNANIMOUSLY

9 COMMITTEE REPORTS

Nil

10 COUNCILLOR/DELEGATE REPORTS

Nil

11 OFFICERS' REPORTS

11.1 ROCKHAVEN - OUTCOME OF COMMUNITY CONSULTATION AND INITIAL SITE PLANNING

File No: 16381
Authorising Officer: Damon Morrison - General Manager Communities and Lifestyle
Author: Doug Scott - Manager Planning & Regulatory Services

SUMMARY

Community engagement on the Rockhaven proposal revealed strong support for addressing homelessness but significant opposition to the Rockhampton Music Bowl site and the current design. Feedback from surveys, service providers, neighbours and people with lived experience highlighted concerns around safety, location, governance and the need for co-design with sector experts.

Respondents consistently called for robust security measures, improved amenities and a shift toward long-term housing solutions rather than temporary camping. Without these changes, the proposal risks failing to meet community expectations and could compromise safety and Council's reputation.

COUNCIL RESOLUTION

THAT Council:

1. receives the Community Engagement Outcomes Summary report; and
2. Council proceeds with the Rockhaven project as originally intended by establishing a Rockhaven Advisory Panel consisting of Council representatives, community service providers and stakeholders to present recommendations to Council regarding budget, design, and ongoing operational requirements for the site.
3. Council continues to advocate to State and Federal Government for:
 - a) immediate support for the Rockhaven project; and
 - b) for urgent tangible action and significant investment to address homelessness in our community.

Moved by: Councillor Mathers
Seconded by: Councillor Rutherford

MOTION LOST

Councillors Mathers, Oram, Rutherford, Hilse voted in the affirmative
Councillors Williams, Wickerson, Latcham, Taylor voted against the motion
Mayor Williams used his casting vote against the motion.

COUNCIL RESOLUTION

THAT Council:

1. Receives the Community Engagement Outcomes Summary report;
2. Acknowledges the real challenge felt by many across the community to obtain secure housing in Queensland;
3. Acknowledges the need to support rough sleepers in the Rockhampton community with amenities, crisis accommodation and links to support services;
4. Acknowledges that all residents should also be able to use local parks and community spaces and feel safe to do so; and
5. Convene an urgent roundtable with State and Federal Government representatives to discuss:
 - a) Community services, outreach and support
 - b) Possible amenities options
 - c) Innovative and/or fast-tracked funding opportunities to deliver new safe, secure crisis accommodation
 - d) Fast-tracked funding opportunities to deliver social and affordable housing in the Rockhampton region.

Moved by: Mayor Williams

Seconded by: Councillor Wickerson

MOTION CARRIED

Councillors Williams, Wickerson, Latcham, Taylor and Hilse voted in the affirmative.
Councillors Mathers, Oram and Rutherford voted against the motion.

Meeting Adjourned**COUNCIL RESOLUTION**

10:15AM

That the meeting be adjourned until 10:30AM.

Moved by: Mayor Williams

Seconded by: Councillor Latcham

MOTION CARRIED***Meeting Resumed*****COUNCIL RESOLUTION**

10:32AM

That the meeting be resumed

Moved by: Mayor Williams

Seconded by: Councillor Oram

MOTION CARRIED

11.2 D/144-2025 - DEVELOPMENT APPLICATION FOR A MATERIAL CHANGE OF USE FOR PLACE OF WORSHIP

10:32AM

Councillor Grant Mathers having earlier informed the meeting of a declarable conflict of interest and his decision not to participate in **Item 11.2 - Development application for a material change of use for place of worship**. Councillor Grant Mathers left the place at which the meeting was held, including any area for the public and stayed away while the matter was discussed and voted on.

File No: D/144-2025

Authorising Officer: Kathy McDonald - Acting Coordinator Development Assessment
Doug Scott - Manager Planning & Regulatory Services
Damon Morrison - General Manager Communities and Lifestyle

Author: Sophie Muggeridge - Planning Officer

SUMMARY**INTRODUCTION**

Development Application Number: D/144-2025

Applicant: Fire Church Ministries Ltd

Real Property Address: Lot 2 on RP600199

Common Property Address: 147 Kent Street, Rockhampton City

Area of Site: 1,012 square metres

Planning Scheme: Rockhampton Region Planning Scheme 2015 (version 5)

Planning Scheme Zone: Low-Medium Density Residential Zone

Planning Scheme Overlays: Acid Sulfate Soils Overlay
Airport Environs Overlay

Existing Development: Showroom

Approval Sought: Development Permit for Material Change of Use for a Place of Worship

Category of Assessment: Assessable subject to Impact Assessment

Submissions: 17 Submissions

Referral Agency: Nil

COUNCIL RESOLUTION**RECOMMENDATION A**

THAT in relation to the application for a Development Permit for Material Change of Use for a Place of Worship, made by Fire Church Ministries Ltd, located at 147 Kent Street, Rockhampton City, described as Lot 2 on RP600199, Council resolves to provide the following reasons for its decision:

STATEMENT OF REASONS

Description of the development	
Material Change of Use for a Place of Worship	
Reasons for Decision	
<p>a) Assessment of the development against the relevant zone purpose, planning scheme codes and planning scheme policies demonstrates that the proposed development will not cause significant adverse impacts on the surrounding natural environment, built environment and infrastructure, community facilities, or local character and amenity; and</p> <p>b) On balance, the application should be approved because the circumstances favour Council exercising its discretion to approve the application even though the development does not comply with an aspect of the assessment benchmarks.</p>	
Assessment Benchmarks	
<p>The development was assessed against the following assessment benchmarks:</p> <ul style="list-style-type: none"> • Local Government Infrastructure Plan; • Strategic Framework; • Low-Medium Density Residential Zone Code; • Access, Parking and Transport Code; • Landscape Code; • Stormwater Management Code; • Waste Management Code; and • Water and Sewer Code. 	
Compliance with assessment benchmarks	
The development was assessed against all of the assessment benchmarks listed above and complies with all of these with the exceptions listed below.	
Assessment Benchmark	Reasons for the approval despite non-compliance with benchmark
Strategic Framework	<p>3.3 Settlement Pattern</p> <p>3.3.8 Element – Urban and new urban</p> <p>3.3.8.1 Specific Outcome (8)</p> <p>The proposed development conflicts with Specific Outcome (8) of the Urban and New Urban theme of the Strategic Framework as the proposed Place of Worship is not considered to only service the needs of the immediate local residential community.</p> <p>Despite this, the proposed development does comply with the remaining relevant overall outcomes (5) and (6) of the urban and new urban area theme because:</p> <p>(5) - the proposed place of worship is an urban development located within an urban area utilises an existing vacant building.</p>

	<p>The development avoids impacts from natural hazards and is a community facility; and</p> <p>(6) – is located on a high order road with convenient walking distance to centres, parks and major community facilities.</p> <p>Furthermore, the proposed development aligns with the community identity and diversity element of the Strategic Framework (3.5.3.1 (1) (a) and (b)) as a place of worship provides a focus for strong community connection and encourages greater use by residents as meeting places, for recreation and accessing services and facilities.</p> <p>The development does not conflict with any other Strategic Framework theme or their strategic outcomes. Therefore, on balance the development will not compromise the <i>Rockhampton Region Planning Scheme 2015</i> strategic outcomes.</p>
<p>Low Medium Density Residential Zone Code</p>	<p>6.2.2.2 Purpose (2) (c) (ii) and (iii)</p> <p>The proposed development conflicts with the following Overall Outcomes of the Low-Medium Density Residential Zone Code Purpose:</p> <p>(2)(c) (ii) which states “are small-scale and consistent with the surrounding urban form”; and</p> <p>(iii) ‘which states “primarily function to service the needs of the immediate local residential community”.</p> <p>Despite this, the proposed development can comply with the remaining Overall Outcomes (i), (iv), (v) and (vi) for a non-residential development because:</p> <ul style="list-style-type: none"> • The proposed place of worship utilises an existing vacant building with no changes to the built form. This ensures the character of the surrounding area is retained; • The proposed place of worship has direct vehicle access off Kent Street which is classified as a Minor Urban Collector; and • The proposed place of worship will not detract from the role and function of centres nor result in the expansion of a centre zone. • The main operations are proposed on weekends, with limited operations proposed during weekdays, reducing the impact on the surrounding area; and • The proposed development is located on a higher order road. <p>Therefore, the proposed development is taken to comply, on balance, with the purpose of the Low- Medium Density Residential Zone Code.</p>

	<p>Performance Outcome (PO) 13</p> <p>The development complies with the majority of provisions under Performance Outcome (PO) 13, with the exception of Performance Outcome (a) and (c) which state:</p> <p>(a) <i>It services the day-to-day needs of residents of the local neighbourhood or is a community or emergency facility that primarily services the needs of the local neighbourhood; and</i></p> <p>(d) <i>is small in scale.</i></p> <p><i>Please refer to the response to the development’s conflicts with the purpose of the Low-Medium Density Residential Zone.</i></p> <p>The place of worship is considered a community facility that can demonstrate it will not compromise the residential character or intent of the Low-Medium Density Residential Zone.</p> <p>Therefore, the proposed development is taken to comply, on balance, with the purpose of the Low- Medium Density Residential Zone Code.</p> <hr/> <p>Performance Outcome (PO) 24</p> <p>The proposed development does not comply, and compliance cannot be achieved with Acceptable Outcome (AO) 24.1 because the development does not propose any landscaping.</p> <p>AO24.1 requires a minimum landscaped area of ten (10) per cent of the total site area.</p> <p>The subject site is fully developed. One (1) street tree is present along the road frontage and will be retained. The remainder of the site is concreted along all property boundaries with no areas available for additional landscaping to be established.</p> <p>The non-compliance with AO24.1 is considered a low-level conflict, and the development does not compromise the streetscape or character of the area.</p>
<p>Landscape Code</p>	<p>The proposed development does not comply, and compliance cannot be achieved with several of the Acceptable Outcomes corresponding to the Performance Outcomes listed under the Landscape Code.</p> <p>This is because proposed landscaping is not provided in accordance with the requirements of the relevant zone code, Landscape Code and Landscape design and street trees planning scheme policy.</p> <p>The subject site is fully developed to all property boundaries with no areas to provide landscaping and therefore the requirement is considered unreasonable and irrelevant. No changes to the built form and existing landscaping are proposed and the front façade is retained. The development does not compromise the streetscape or character of the area.</p>

Relevant Matters	
The proposed development was not assessed against any relevant matters outside of the matters prescribed by regulation.	
Matters raised in submissions	
The proposal was the subject of public notification between 20 October 2025 and 7 November 2025, in accordance with the requirements of the Planning Act 2016 and the Development Assessment Rules, and seventeen (17) submissions were received. One (1) submission was against the development and sixteen (16) submission were in support of the development.	
Submitter Concerns	Response
Noise Impact Submitters raised concerns the development will increase noise	<p>The submission raised concerns that due to the proposed stage area the development may cause noise nuisance for the adjoining place of worship. The applicant confirmed that the proposed stage is more accurately described as a low platform intended to support routine worship activities rather than performances or concerts.</p> <p>The proposed stage will be utilised during standard Sunday worship services with music implemented into the services during short time periods (30 – 45 minutes). Due to the wide range of age groups that make up the congregation, all sound levels generated from the development will be moderated to ensure comfort of all attendees.</p> <p>Additionally, all noise generated by the development must abide by the default noise standards prescribed by the <i>Environmental Protection Act 1994</i> for indoor venues. Conditions have been imposed to ensure all noise generated from the development does not cause an environmental nuisance.</p>
Matters prescribed by regulation	
<ul style="list-style-type: none"> • The Rockhampton Region Planning Scheme 2015 (version 5). • Central Queensland Regional Plan 2013; and • The common material, being the material submitted with the application. 	

RECOMMENDATION B

THAT in relation to the application for a Development Permit for a Material Change of Use for a Place of Worship, made by Fire Church Ministries Ltd, located at 147 Kent Street, Rockhampton City described as Lot 2 on RP600199, Council resolves to Approve the application subject to the following conditions:

1.0 ADMINISTRATION

- 1.1 The owner, the owner's successors in title, and any occupier of the premises is responsible for ensuring compliance with the conditions of this development approval.
- 1.2 Where these Conditions refer to "Council" in relation to requiring Council to approve or to be satisfied as to any matter, or conferring on the Council a function, power or discretion, that role may be fulfilled in whole or in part by a delegate appointed for that purpose by the Council.

- 1.3 All conditions, works, or requirements of this development must be undertaken and completed:
- 1.3.1 to Council's satisfaction;
- 1.3.2 at no cost to Council; and
- 1.3.3 prior to the commencement of the use unless otherwise stated.
- 1.4 Infrastructure requirements of this development approval must be contributed to the relevant authorities, where applicable, at no cost to Council, prior to the commencement of the use, unless otherwise stated.
- 1.5 The following further Development Permits must be obtained prior to the commencement of any works associated with their purposes:
- 1.5.1 Plumbing and Drainage Works; and
- 1.5.2 Building Works.
- 1.6 All Development Permits for Plumbing and Drainage Works must be obtained prior to the issue of a Development Permit for Building Works.
- 1.7 All works must be designed, constructed and maintained in accordance with the relevant Council policies, guidelines and standards, unless otherwise stated.

2.0 APPROVED PLANS AND DOCUMENTS

- 2.1 The approved development must be completed and maintained generally in accordance with the approved plans and documents, except where amended by any condition of this development approval:

<u>Plan/Document Name</u>	<u>Prepared by</u>	<u>Date</u>	<u>Reference No.</u>	<u>Version/ Issue</u>
Site Plan	Khosrow Farahmand	09 October 2025	A001	Rev 2
Existing & Demolition Plan	Khosrow Farahmand	09 October 2025	A002	Rev 2
Proposed Plan	Khosrow Farahmand	09 October 2025	A003	Rev 2
Technical Memorandum	McMurtrie Consulting Engineers	17 September 2025	R0072526	

- 2.2 Where there is any conflict between the conditions of this development approval and the details shown on the approved plans and documents, the conditions of this development approval must prevail.

3.0 ACCESS AND PARKING WORKS

- 3.1 The development must only utilise the four (4) on-site carpark spaces shown on the approved proposed plan (A003) (refer to condition 2.1).

4.0 PLUMBING AND DRAINAGE WORKS

- 4.1 All internal plumbing and drainage works must be designed and constructed in accordance with the approved plans (refer to condition 2.1), *Capricorn Municipal Development Guidelines, Water Supply (Safety and Reliability) Act 2008, Plumbing and Drainage Act 2018*, Council's Plumbing and Drainage Policies and the provisions of a Development Permit for Plumbing and Drainage Works.

- 4.2 The existing sewerage and water connection point(s) must be retained, and upgraded if necessary, to service the development.
- 4.3 Alteration, disconnection or relocation of internal plumbing and sanitary drainage works associated with the existing building must be in accordance with regulated work under the *Plumbing and Drainage Act 2018* and Council's Plumbing and Drainage Policies.
- 5.0 **BUILDING WORKS**
- 5.1 A Development Permit for Building Works assessable under the Building Assessment Provisions must be obtained prior to the commencement of any building works on the site.
- 5.2 Any lighting devices associated with the development, such as sensory lighting, must be positioned on the development site and shielded so as not to cause glare or other nuisance to nearby residents and motorists. Night lighting must be designed, constructed and operated in accordance with *Australian Standard AS4282 "Control of the obtrusive effects of outdoor lighting"*.
- 5.3 Access to and use of the land the subject of this application must comply with the provisions of the *Anti-Discrimination Act 1991*. If this statute requires the provision of access or facilities in a way that is inconsistent with this development approval, those facilities must be provided.
- 5.4 Impervious paved waste storage area/s must be provided in accordance with the approved plans (refer to condition 2.1) and the *Environmental Protection Regulation 2019* and must be:
- 5.4.1 designed and located so as not to cause a nuisance to neighbouring properties;
 - 5.4.2 surrounded by at least a 1.5 metre high screen fence that obstructs from view the contents of the waste storage area by any member of the public from any public place; and
 - 5.4.3 of a sufficient size to accommodate commercial type bins that will be serviced by a commercial contractor plus clearances around the bins for manoeuvring and cleaning.
- 6.0 **ASSET MANAGEMENT**
- 6.1 Any alteration necessary to electricity, telephone, water mains, sewerage mains, and/or public utility installations resulting from the development or in connection with the development, must be undertaken and completed at no cost to Council.
- 6.2 Any damage to existing stormwater, water supply and sewerage infrastructure, kerb and channel, pathway or roadway (including removal of concrete slurry from public land and Council infrastructure), that occurs while any works are being carried out in association with this development approval must be repaired at full cost to the developer. This includes the reinstatement of any existing traffic signs or pavement markings that may have been removed or damaged.
- 7.0 **OPERATING PROCEDURES**
- 7.1 Operations on the development site must have no significant impact as determined by Council on the amenity of adjoining premises or the surrounding area due to the emission of light, noise, odour or dust.
- 7.2 When requested by Council, noise monitoring must be undertaken and recorded within three (3) months, to investigate any genuine complaint of nuisance as determined by Council caused by noise. The monitoring data, an analysis of the data and a report, including noise mitigation measures, must be provided to Council within fourteen (14) days of the completion of the investigation. Council will require any noise mitigation measures identified in the assessment to be implemented within

appropriate timeframes. Noise measurements must be compared with the acoustic quality objectives specified in the most recent edition of the *Environmental Protection (Noise) Policy 2019*.

- 7.3 The hours of operations for the place of worship must be limited to between the hours of 7:00 to 22:00.
- 7.4 All waste storage areas must be:
- 7.4.1 kept in a clean and tidy condition; and
 - 7.4.2 maintained in accordance with *Environmental Protection Regulation 2019*.

ADVISORY NOTES

NOTE 1. Aboriginal Cultural Heritage

It is advised that under section 23 of the *Aboriginal Cultural Heritage Act 2003*, a person who carries out an activity must take all reasonable and practicable measures to ensure the activity does not harm Aboriginal cultural heritage (the “cultural heritage duty of care”). Maximum penalties for breaching the duty of care are listed in the Aboriginal cultural heritage legislation. The information on Aboriginal cultural heritage is available on the Department of Women, Aboriginal and Torres Strait Islander Partnerships and Multiculturalism website <https://www.tatsipca.qld.gov.au>

NOTE 2. General Environmental Duty

General environmental duty under the *Environmental Protection Act 1994* prohibits unlawful environmental nuisance caused by noise, aerosols, particles, dust, ash, fumes, light, odour or smoke beyond the boundaries of the development site during all stages of the development including earthworks, construction and operation.

NOTE 3. General Safety of Public During Construction

The *Work Health and Safety Act 2011* and *Manual of Uniform Traffic Control Devices* must be complied with in carrying out any construction works, and to ensure safe traffic control and safe public access in respect of works being constructed on a road.

NOTE 4. Licensable Activities

Should an activity licensable by Rockhampton Regional Council be proposed for the development site, Council’s Environment and Public Health Unit must be consulted to determine whether any approvals are required. Such activities may include food preparation. Approval for such activities is required before ‘fit out’ and operation.

NOTE 5. Default noise standard for indoor venues

Under the *Environmental Protection Act 1994* there is a default noise standard for indoor venues. It states that the activity must not use or permit the use of:

- a) Before 7am on any day, if the noise is audible; or
- b) From 7am to 10pm on any day, if the noise is more than 5 dB(A) above background; or
- c) From 10pm to midnight, if the noise is more than 3 dB(A) above the background level.

NOTE 6. Infrastructure Charges Notice

Council has resolved not to issue an Infrastructure Charges Notice for this development because the new infrastructure charges arising from the development are less than or equal to the credits applicable for the new development.

NOTE 7. Building Works

A Building Works Permit for a change of building classification may be required in accordance with the *Building Act 1975*.

NOTE 8. Rating Category

Please note, a Material Change of Use approval may result in an adjustment to a property's rating category. Please contact Council's Rates Department should you require further information.

NOTE 9. Advertising Devices

Any Advertising device associated with or attached to the development must be carried out in accordance with the applicable Advertising Devices Code in the Council Planning Scheme.

Moved by: Councillor Latcham

Seconded by: Councillor Rutherford

MOTION CARRIED

10:33AM Councillor Mathers returned to the meeting room

11.3 MOUNT MORGAN LOCAL HERITAGE STUDY

File No: RRPS-PRO-2023/005-06
Authorising Officer: Cameron Wyatt - Coordinator Strategic Planning
Damon Morrison - Acting Chief Executive Officer
Author: Dana Meyer - Project Support Officer

SUMMARY

A Local Heritage Study for Mount Morgan has been completed by Australian Heritage Specialists and is presented to Council for endorsement.

COUNCIL RESOLUTION

THAT Council endorses the Mount Morgan Local Heritage Study.

Moved by: Councillor Wickerson

Seconded by: Councillor Rutherford

MOTION CARRIED

11.4 SPONSORSHIP OF THE QUEENSLAND STATE SCHOOLS CHAMPIONSHIPS - SEPTEMBER 2026

File No: 11715
Authorising Officer: Damon Morrison - General Manager Communities and Lifestyle
Author: Justin Bulwinkel - Sports and Active Communities Coordinator

SUMMARY

This report seeks Council's endorsement to sponsor the 2026 Queensland Schools Rowing Championships, to be hosted in Rockhampton in September 2026 consistent with Council's past commitment towards the event.

The proposal aligns with Council's longstanding partnership with Rowing Queensland (RQ), supports the region's economic and sporting objectives, and reinforces Rockhampton's reputation as one of Queensland's premier regional rowing venues.

RQ and the local organising committee have formally confirmed their willingness to return the event to Rockhampton in 2026, contingent upon Council providing sponsorship support consistent with past commitments.

COUNCIL RESOLUTION

THAT Council:

1. approves sponsorship of the 2026 Queensland Schools Rowing Championships to be held in Rockhampton in September 2026, consisting of:
 - A cash contribution of \$10,000 (ex GST); and
 - In-kind support to the value of approximately \$31,800 (ex GST).
2. That Council authorises the Chief Executive Officer (Sports and Active Communities Coordinator) to negotiate, finalise and execute the sponsorship agreement.

Moved by: Councillor Rutherford

Seconded by: Councillor Hilse

MOTION CARRIED UNANIMOUSLY

11.5 SPONSORSHIP OF THE 2026 WESTPAC QUEENSLAND MAROONS FAN DAY

File No: 11715
Authorising Officer: Damon Morrison - General Manager Communities and Lifestyle
Author: Justin Bulwinkel - Sports and Active Communities Coordinator

SUMMARY

This report seeks Council endorsement to approve a \$15,000 (ex GST) cash sponsorship to secure the 2026 Westpac Queensland Maroons Fan Day – Rockhampton, to be held on Tuesday, 30 June 2026 at Browne Park.

COUNCIL RESOLUTION

THAT Council:

1. approves a \$15,000 (ex GST) cash sponsorship to Queensland Rugby League to host the “2026 Westpac Queensland Maroons Fan Day” in Rockhampton; and
2. authorises the Chief Executive Officer (Sports & Active Communities Coordinator) to negotiate, finalise and execute the sponsorship agreement.

Moved by: Councillor Rutherford

Seconded by: Councillor Hilse

MOTION CARRIED UNANIMOUSLY

**11.6 REQUEST FOR EXTENSION TO SHOWGROUNDS EVENT CURFEW -
BLACKBALL AUSTRALIAN POOL ASSOCIATION 2026**

File No: 11039
Authorising Officer: Damon Morrison - General Manager Communities and Lifestyle
Author: Mark Millett - Acting Manager Communities and Culture

SUMMARY

Blackball Australia Pool Association is requesting Council amend the existing curfew of Rockhampton Showgrounds to include the operation of the '2026 Budget Motels Australian National Championships'.

COUNCIL RESOLUTION

THAT Council approve the alteration of the Rockhampton Showgrounds event program curfew of 10.30pm to midnight to include the operation of the '2026 Budget Motels Australian National Championships' from Thursday 16 July 2026 up to and including Saturday 25 July 2026 (10 days).

Moved by: Councillor Latcham
Seconded by: Councillor Hilse

MOTION CARRIED

11.7 REQUEST FOR USE OF COUNCIL BUS: QUEENSLAND POLICE SERVICE

File No: 8020
Authorising Officer: Kerri Dorman - Supervisor Community Services
Directorate
Damon Morrison - General Manager Communities and Lifestyle
Author: Karen Brosnan - Senior Administration Officer

SUMMARY

Representatives of the Queensland Police Service have advised that its previous request for use of the Council bus for youth related activities is no longer required. As a result, no further decision is required from Council.

COUNCIL RESOLUTION

THAT the report be received.

Moved by: Councillor Wickerson

Seconded by: Councillor Oram

MOTION CARRIED

11.8 2025-26 OPERATIONAL PLAN REPORT - QUARTER 2

File No: 8320
Authorising Officer: Evan Pardon - Chief Executive Officer
Author: Shannon Jennings - Acting General Manager Workforce and Governance

SUMMARY

The 2025-26 Operational Plan Quarterly Report for Quarter Two as at 31 December 2025, pursuant to section 174(3) of the Local Government Regulation 2012 is presented to Council.

11:32AM The Chief Executive Officer left the meeting room
11:33AM The Chief Executive Officer returned to the meeting room

COUNCIL RESOLUTION

THAT Council receive the 2025-26 Operational Plan Quarterly Report for Quarter Two as at 31 December 2025.

Moved by: Mayor Williams
Seconded by: Councillor Latcham

MOTION CARRIED UNANIMOUSLY

11.9 JANUARY BUDGET REVIEW 2026

File No: 8785
Authorising Officer: Marnie Taylor - General Manager Organisational Services
Author: Tisin Simon - Manager Finance

SUMMARY

General Manager Organisational Services/Chief Financial Officer presenting updated budget estimates to 16 January 2026.

COUNCIL RESOLUTION

THAT the January Budget Review 2026 report be received and the budget estimate changes be endorsed.

Moved by: Mayor Williams
Seconded by: Councillor Oram

MOTION CARRIED UNANIMOUSLY

12 NOTICES OF MOTION

12.1 NOTICE OF MOTION - COUNCILLOR ELLIOT HILSE - LEUCAENA MANAGEMENT

File No: 2557

⇒

SUMMARY

Councillor Elliot Hilse has indicated his intention to move the following Notice of Motion at the next Ordinary Council Meeting scheduled for Tuesday 10 February 2026:

COUNCIL RESOLUTION

THAT the Rockhampton Regional Council organise a meeting with the three State Parliament Members of our LGA, Member for Keppel Nigel Hutton MP, Member for Rockhampton Donna Kirkland MP, Member for Mirani Glen Kelly MP plus representatives from Queensland National Parks and Wildlife, Department of Primary Industries, Darumbal Enterprises and The Leucaena Network to discuss the 3 main issues that our Region is facing with the outbreak of Leucaena.

1. Discuss the impact that Leucaena is currently having on our Region.
2. Discuss the impact that Leucaena will have in the future, and
3. Discuss possible ways to potentially deal with this problem.

Moved by: Councillor Hilse

Seconded by: Councillor Mathers

MOTION CARRIED

12.2 NOTICE OF MOTION - COUNCILLOR SHANE LATCHAM - TRAVEL EXPENSES REVIEW**File No: 8308**

SUMMARY

Councillor Shane Latcham has indicated his intention to move the following Notice of Motion at the next Ordinary Council Meeting scheduled on Tuesday 10 February 2026, as follows:

COUNCIL RESOLUTION

THAT Council approve Councillor Shane Latcham, as Council's appointed representative on the Local Authority Waste Management Action Committee (LAWMAC), travel and associated costs to attend the next LAWMAC meeting.

THAT the Expenses Reimbursement and Provision of Facilities for Mayor and Councillors Policy be brought to the next available Briefing Session for discussion.

Moved by: Councillor Latcham

Seconded by: Mayor Williams

Councillors Latcham, Williams and Wickerson voted in the affirmative

Councillors Hilse, Mathers, Rutherford, Oram and Taylor voted against the motion.

MOTION LOST

13 QUESTIONS ON NOTICE

Nil

14 URGENT BUSINESS\QUESTIONS

Nil

15 CLOSURE OF MEETING

There being no further business the meeting closed at 12:05pm.

SIGNATURE

CHAIRPERSON

DATE



**MEETING
ATTACHMENTS**

10 FEBRUARY 2026

ANNEXURE A

Documents presented to Councillors for their reference during the Council meeting when dealing with:

11.1 Rockhaven – Outcome of Community Consultation and Initial Site Planning

Rockhaven Legal & Liability Risk	Rockh aven	Coun cil	Comments
Public Liability Exposure: Incidents such as injuries or unsafe conditions can lead to costly claims.			This is true of the majority of Council facilities. Music Bowl site has been considered safe enough to accommodate thousands of people for events without major concerns for public liability exposure. An example of some higher risk facilities include; our skate parks, mountain bike trails, pools, waterslide and wet play areas, showgrounds and riverside precinct.
Legal Challenges to Establishment: The creation of a place of last resort may be contested legally, especially if planning, zoning, or community consultation processes are not robust.			May be contested but equally it may not be. Given the Supreme Court have acknowledged the significant issues around homelessness there is also a possibility there would be an understanding of the need for the project. We have also been through this before with Kershaw Gardens Free Camping. This site can be worked through if given the chance.
Compliance Monitoring: Once Conditions of Entry/Rules are established, Council must actively monitor and enforce them. Failure to do so may increase liability if incidents occur.			This is similar for other areas of Council and we do what we can within budget. Examples are Kershaw Free Camping, dog registration, local laws and planning compliance.
Human Rights Risks: Evicting campers or issuing compliance notices may breach human rights, particularly if no alternative accommodation is available.			This is relevant to all public spaces and is particularly relevant to those areas currently being used by the homeless. Rockhaven gives an opportunity to move homeless people from the many unsafe and inappropriate camping location currently being used.
Occupier's Liability: Council may be liable for injuries or harm occurring on land it administers, especially if risks are foreseeable and not mitigated.			This is true of numerous locations. Toonabah Park was set up for and currently used for a similar purpose - Council accepted this risk. Recently we met with the CBD Traders who have raised considerable concerns regarding the antisocial behaviour which has been ongoing on the Riverbank and throughout the CBD. We have businesses on the verge of closing down due to these issues and our own staff have safety issues. These risks have been ongoing and foreseeable.
Public Health Obligations: The site must be maintained to avoid sanitation issues, disease transmission, and other health hazards. Poor conditions could lead to legal and reputational consequences.			This is currently the issue we have in the parks that are being used by the homeless and is only going to get worse as the numbers of homeless continue to grow. This has also been an on going issue at the Kershaw free camping. Rockhaven addresses this issue as it has amenities.

<p>Health & Safety: Staff working at or visiting the site may be exposed to challenging situations</p>			<p>This is happening already with recorded incidents with our staff in different sections of Council. Rockhaven could improve the current situation. There is evidence that challenging situations are less likely to escalate when there are plenty of people around and Rockhaven has already attracted considerable support from groups who wish to assist. Staff movements could be timed to coincide with visits from supporting organisations.</p>
<p>Reputational Risk</p>			
<p>Perception of Creating a Problem: If the site becomes associated with antisocial or criminal behaviour, Council may be seen as having enabled or worsened the issue.</p>			<p>We already have a problem - this could happen in any of the location the homeless are camping in at present. It has been happening on the riverbank for quite some time. For those people that want the homeless people moved on they already believe we are enabling and worsening the issue.</p>
<p>Community Opposition: Nearby residents may object to the site's presence.</p>			<p>Letters were delivered to 2368 residences in the area - there were only 20 responses to those letters - 5 in support and 15 against. As a Council, we are certainly well aware when the community is unhappy about something they don't hold back in letting us know. We received more objections to the Dog off-leash area in Rigardsford Park than we did to Rockhaven. Residents living near by current homeless camps are objecting to their presence.</p>
<p>Failure of the Site: If the site collapses or requires forceful closure, it could damage Council's reputation.</p>			<p>The community consultation and anecdotal information indicates the community admire Council for trying to help the homeless. This information also indicates that there is an expectation the Council try. Do nothing is a far greater risk to Council's reputation.</p>
<p>Asset Damage: Vandalism or misuse of Council property could incur repair costs and public criticism.</p>			<p>Vandalism is an ongoing issue throughout the region from the destruction of toilet blocks, setting fire to playgrounds and ripping up sporting fields. While many of the homeless campsites leave much to be desired in good order and cleanliness I have not seen any evidence to suggest there is an increase in vandalism where these campsites are located.</p>
<p>Failures: Unsanitary or unsafe conditions could lead to public health incidents, further eroding trust.</p>			<p>Addressed this one earlier. Rockhaven should improve on the current situation.</p>
			<p>Rockhaven provides an environmentally safe space for campsites and amenities and support but most of all it provides dignity to those most in need. It sends a message to those doing it tough that they are not alone and their matters.</p>