

Decision Notice Approval

Planning Act Form 1 (version 1.2 effective 7 February 2020) made under section 282 of the Planning Act 2016 for a decision notice (approval) under section 63(2) of the Planning Act 2016

Application number:	D/91-2024	Contact:	Sophie Muggeridge	
Notice Date:	19 March 2025	Contact Number:	07 4936 8099	

APPLICANT DETAILS

Name:	IXOM Operations Pty Ltd C/- Gideon Town Planning			
Postal address:				
	ROCKHAWIFIC	ROCKHAMPTON CITY QLD 4700		
Phone no:	07 4806 6959	Mobile no: N/A	Email: info@gideontownplanning.com.au	

I acknowledge receipt of the above application on 19 July 2024 and confirm the following:

DEVELOPMENT APPROVAL

Development Permit for a Material Change of Use for Medium Impact Industry (storage of ethylene containers)

PROPERTY DESCRIPTION

Street address:	Lot 46 Bajool - Port Alma Road, Port Alma
Real property description:	Lot 46 on DS438

Dear IXOM Operat	tions
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I advise that, on 17 March 2025 the above development application was:

approved in full with conditions* (refer to the conditions contained in **Attachment 1**)

*Note: The conditions show which conditions have been imposed by the assessment manager and which conditions have been imposed by a referral agency.

1. DETAILS OF THE APPROVAL

The following approvals are given:

	Development Permit	Preliminary Approval
Development assessable under the planning scheme, superseded planning scheme, a temporary local planning instrument, a master plan or a preliminary approval which includes a variation approval	\boxtimes	
- Material change of use		

2. CONDITIONS

This approval is subject to the conditions in Attachment 1.

- 3. FURTHER DEVELOPMENT PERMITS REQUIRED NIL
- 4. SUBMISSIONS NIL

5. REFERRAL AGENCIES

The following Referral Agencies were activated by this application.

For an application involving	Name of agency	Role of Agency	Contact Details				
HAZARDOUS CHEMICAL FACILITIES							
Schedule 10, Part 7, Division 3, Table 1 - Assessable development under s13							
Development application for a material change of use that is assessable development under section 13, unless the chief executive is the prescribed assessment manager	The chief executive of the department in which the Planning Act 2016 is administered: State Development, Infrastructure, Local Government and Planning (State Assessment and Referral Agency Department)	Concurrence	In person: Level 2, 209 Bolsover Street, Rockhampton City Online lodgement using MyDAS2: https://prod2.dev- assess.qld.gov.au/sui te/ Email: RockhamptonSARA @dsdilgp.qld.gov.au Postal: PO Box 113 Rockhampton Qld 4700				

6. THE APPROVED PLANS

The approved development must be completed and maintained generally in accordance with the approved drawings and documents:

Plan/Document Name	Prepared by	<u>Date</u>	Reference No.	Version/Issue
Proposed Site Plan	-	June 2024	SK-0202	2
IXOM Operations – Port Alma Storage Facility – Site Layout Plan	IXOM	-	N18018	D

7. CURRENCY PERIOD FOR THE APPROVAL (s.85 of the Planning Act)

In accordance with section 85(1)(a)(ii) of the *Planning Act 2016*, the development approval lapses if the first change of use does not happen within six (6) years after the approval starts to have effect, if not stated otherwise in the conditions of approval attached.

8. STATEMENT OF REASONS

Description of the development

Material Change of Use for a Medium Impact Industry (storage of ethylene containers)

Reasons for Decision

- a) Assessment of the development against the relevant zone purpose, planning scheme codes and planning scheme policies demonstrates that the proposed development will not cause significant adverse impacts on the surrounding natural environment, built environment and infrastructure, community facilities, or local character and amenity; and
- b) On balance, the application should be approved because the circumstances favour Council exercising its discretion to approve the application even though the development does not comply with an aspect

of the assessment benchmarks.

Assessment Benchmarks

The development was assessed against the following assessment benchmarks:

- Local Government Infrastructure Plan;
- Strategic Framework;
- Rural Zone Code;
- Access, Parking and Transport Code;
- Landscape Code;
- Stormwater Management Code;
- · Waste Management Code;
- Water and Sewer Code; and
- Flood Hazard Overlay Code.

Compliance with assessment benchmarks

The development was assessed against all of the assessment benchmarks listed above and complies with all of these with the exceptions listed below.

Assessment Benchmark	Reasons for the approval despite non-compliance with benchmark		
Flood Hazard	Performance Outcome (PO) 7		
Overlay Code	The proposed development does not comply with Acceptable Outcome (AO) 7.1 because the proposed development is for the storage of ethylene containers onsite, where AO7.1 requires non-hazardous materials to be stored.		
	Despite this, the proposed development avoids the release of hazardous materials into flood waters due to:		
	 The location of the containers is on an elevated hardstand area with rock armouring implemented along all property boundaries that further protects the site from erosion and acts as a barrier against flooding. 		
	 The design of the proposed containers is double-walled vacuum-insulated ISO container which allows for gas to be appropriately stored; and 		
	 Evacuation mitigation methods have been implemented at the operational stage to allow for safe removal of containers if required. 		
	Therefore, the proposed development is taken to comply with PO 7.		
Landscape Code	The proposed development does not comply or compliance cannot be achieved with several of the Acceptable Outcomes and corresponding Performance Outcomes listed under the Landscape Code.		
	Due to the nature of the development and the subject site's location, landscaping is considered unreasonable and irrelevant as part of the application.		
Access, Parking	Performance Outcome (PO) 5		
and Transport Code	The proposed development does not comply with Acceptable Outcome (AO) 5.1 because no formal onsite parking is provided or conditioned as part of the application, where AO5.1 requires onsite car parking to be provided in accordance with the rate set out in table 9.3.1.3.2 of the planning scheme.		
	Despite this, the proposed development site can achieve provisions for parking spaces to meet the demand generated by the development because the subject		

site will remain unmanned except for regular container pressure monitoring, the transfer of ISO containers and emergency response with adequate space provided on site for informal parking.		
Therefore, the proposed development is taken to comply with PO 5.		

Relevant Matters

The proposed development was assessed against the following relevant matters:

- The underlying Rural zoning is not reflective of the current industrial land use activity on the site, or the type of land use contemplated for the site under the Strategic Framework mapping designation (Specific Use Place – Port Alma Strategic Port Land). Therefore, the Rural zoning is considered superseded by these circumstances.
- The location for the proposed development in proximity to Port Alma, despite being in the Rural Zone, is logical given the Ethylene containers will be transported from the subject site via the port.

Matters raised in submissions

The proposal was the subject of public notification between 16 September 2024 and 8 October 2024, in accordance with the requirements of the Planning Act 2016 and the Development Assessment Rules, and no submissions were received.

Matters prescribed by regulation

- The Rockhampton Region Planning Scheme 2015 (version 4.4).
- Central Queensland Regional Plan 2013; and
- The common material, being the material submitted with the application.

9. APPEAL RIGHTS

The rights of an applicant to appeal to a tribunal or the Planning and Environment Court against a decision about a development application are set out in chapter 6, part 1 of the *Planning Act 2016*. There may also be a right to make an application for a declaration by a tribunal (see chapter 6, part 2 of the *Planning Act 2016*).

Appeal by an applicant

An applicant for a development application may appeal to the Planning and Environment Court against the following:

- the refusal of all or part of the development application
- a provision of the development approval
- the decision to give a preliminary approval when a development permit was applied for
- a deemed refusal of the development application.

An applicant may also have a right to appeal to the Development tribunal. For more information, see schedule 1 of the *Planning Act 2016*.

The timeframes for starting an appeal in the Planning and Environment Court are set out in section 229 of the *Planning Act 2016*.

Attachment 2 is an extract from the *Planning Act 2016* that sets out the applicant's appeal rights and the appeal rights of a submitter.

10. WHEN THE DEVELOPMENT APPROVAL TAKES EFFECT

This development approval takes effect:

From the time the decision notice is given – if there is no submitter and the applicant does not appeal
the decision to the court.

Or

When the submitter's appeal period ends – if there is a submitter and the applicant does not appeal
the decision to the court.

Or

 Subject to the decision of the court, when the appeal is finally decided – if an appeal is made to the court.

11. ASSESSMENT MANAGER

Name: Amanda O'Mara Signature: Date: 19 March 2025

COORDINATOR
DEVELOPMENT ASSESSMENT

C/C State Development, Infrastructure, Local Government and Planning (State Assessment and Referral Agency Department) - RockhamptonSARA@dsdilgp.qld.gov.au

Attachment 1 - Conditions of the approval

Part 1 – Conditions imposed by the assessment manager [Note: where a condition is imposed about infrastructure under Chapter 4 of the Planning Act 2016, the relevant provision of the Act under which this condition was imposed must be specified.]

Part 2 - Conditions required by the referral agency response

Attachment 2—Extract on appeal rights



Attachment 1 – Part 1 Rockhampton Regional Council Conditions

Planning Act 2016

1.0 ADMINISTRATION

- 1.1 The owner, the owner's successors in title, and any occupier of the premises is responsible for ensuring compliance with the conditions of this development approval.
- 1.2 Where these Conditions refer to "Council" in relation to requiring Council to approve or to be satisfied as to any matter, or conferring on the Council a function, power or discretion, that role may be fulfilled in whole or in part by a delegate appointed for that purpose by the Council.
- 1.3 All conditions, works, or requirements of this development approval must be undertaken and completed:
 - 1.3.1 to Council's satisfaction;
 - 1.3.2 at no cost to Council; and
 - 1.3.3 prior to the commencement of the use,

unless otherwise stated.

- 1.4 Infrastructure requirements of this development approval must be contributed to the relevant authorities, where applicable, at no cost to Council, prior to the commencement of the use, unless otherwise stated.
- 1.5 All works must be designed, constructed and maintained in accordance with the relevant Council policies, guidelines and standards, unless otherwise stated.
- 1.6 All engineering drawings/specifications, design and construction works must be in accordance with the requirements of the relevant Australian Standards and must be approved, supervised and certified by a Registered Professional Engineer of Queensland.
- 1.7 All development conditions contained in this development approval about infrastructure under Chapter 4 of the *Planning Act 2016* should be read as being non-trunk infrastructure conditioned under section 145 of the *Planning Act 2016*, unless otherwise stated.

2.0 APPROVED PLANS AND DOCUMENTS

2.1 The approved development must be completed and maintained generally in accordance with the approved plans and documents, except where amended by any condition of this development approval:

Plan/Document Name	Prepared by	<u>Date</u>	Reference No.	Version/ Issue
Proposed Site Plan	-	June 2024	SK-0202	2
IXOM Operations – Port Alma Storage Facility – Site Layout Plan	IXOM	-	N18018	D

2.2 Where there is any conflict between the conditions of this development approval and the details shown on the approved plans and documents, the conditions of this development approval must prevail.

3.0 PLUMBING AND DRAINAGE WORKS

3.1 All internal plumbing and drainage works must be designed and constructed in accordance with the approved plans (refer to condition 2.1), Capricorn Municipal Development Guidelines, Water Supply (Safety and Reliability) Act 2008, Plumbing and Drainage Act 2018 and Council's Plumbing and Drainage Policies.

3.2 Adequate on-site water storage for domestic and fire-fighting purposes must be provided for proposed development and may include the provision of a bore, water storage tanks or a combination of each. The fire-fighting protection must be certified by hydraulic consultant. The water storage must be easily accessible having regard to pedestrian and vehicular access.

4.0 ALLOTMENT DRAINAGE WORKS

- 4.1 All allotment drainage works must be designed and constructed in accordance with the approved plans (refer to condition 2.1), Queensland Urban Drainage Manual, Capricorn Municipal Development Guidelines and sound engineering practice.
- 4.2 All allotment runoff from the development must be directed to a lawful point of discharge and must not restrict, impair or change the natural flow of runoff water or cause an actionable nuisance or worsening to surrounding land or infrastructure.

5.0 SITE WORKS

- 5.1 All earthworks (if any) must be undertaken in accordance with Australian Standard AS3798 "Guidelines on earthworks for commercial and residential developments".
- 5.2 Site works (if any) must be constructed such that they do not, at any time, in any way restrict, impair or change the natural flow of runoff water, or cause an actionable nuisance or worsening to surrounding land or infrastructure.

6.0 ASSET MANAGEMENT

- 6.1 Any alteration necessary to electricity, telephone, water mains, sewerage mains, and/or public utility installations resulting from the development or in connection with the development, must be undertaken and completed at no cost to Council.
- Any damage to existing stormwater, water supply and sewerage infrastructure, kerb and channel, pathway or roadway (including removal of concrete slurry from public land and Council infrastructure), that occurs while any works are being carried out in association with this development approval must be repaired at full cost to the developer. This includes the reinstatement of any existing traffic signs or pavement markings that may have been removed or damaged.

7.0 ENVIRONMENTAL

- 7.1 The Erosion Control and Stormwater Control Management Plan prepared and certified by suitably qualified person (Certified Professional in Erosion and Sediment Control or a Registered Professional Engineer of Queensland), with appropriate knowledge and experience in erosion and sediment control design and implementation, in accordance with the State Planning Policy 2017 and Capricorn Municipal Design Guidelines requirements, must be:
 - 7.1.1 implemented, monitored and maintained for the duration of the works, and until all exposed soil areas are permanently stabilised (for example, turfed, hydromulched, concreted, landscaped); and
 - 7.1.2 available on-site for inspection by Council Officers whilst all works are being carried out.

8.0 OPERATING PROCEDURES

- 8.1 All construction materials, waste, waste skips, machinery and contractors' vehicles must be located and stored or parked within the development site. Storage of materials or parking of construction machinery or contractors' vehicles must not occur within Port Alma Road.
- 8.2 All vehicle operation areas must be illuminated in accordance with the requirements of *Australian Standard AS1158* "Lighting for roads and public spaces".
- 8.3 All waste storage areas must be:
 - 8.3.1 kept in a clean and tidy condition; and
 - 8.3.2 maintained in accordance with *Environmental Protection Regulation 2019*.
- 8.4 Operations on the development site must have no significant impact as determined by Council on the amenity of adjoining premises or the surrounding area due to the emission of light, noise, odour or dust.
- Any lighting devices associated with the development, such as sensory lighting, must be positioned on the development site and shielded so as not to cause glare or other nuisance to nearby residents and motorists. Night lighting must be designed, constructed and operated in accordance with Australian Standard AS4282 "Control of the obtrusive effects of outdoor lighting".

- 8.6 All surface treatments must be operated and maintained in a manner so that there is no significant impact as determined by Council on the amenity of adjoining premises or the surrounding area being caused due to the emission of dust or resulting in sediment laden water.
 - Note: If the amenity impacts cannot be mitigated, the area must be sealed to Council's satisfaction.
- 8.7 Where un-sealed surface treatments are utilised in access, parking and vehicle manoeuvring areas, contaminants such as oils or chemicals must not be released onto the surface treatment.
- 8.8 No more than eighteen (18) ethylene containers are to be stored on site (including empty containers).
- 8.9 All containers must be location within the areas shown on the approved plans (condition 2.1).
- 8.10 The shipment of ISO containers (Ethylene) across the wharf at Port of Rockhampton does not form part of this development permit.
- 8.11 At all times, safe and trafficable access on Bajool-Port Alma Road (within the vicinity of the approved development) must be facilitated to the greatest extent practicable.

ADVISORY NOTES

NOTE 1. Aboriginal Cultural Heritage

It is advised that under section 23 of the *Aboriginal Cultural Heritage Act 2003*, a person who carries out an activity must take all reasonable and practicable measures to ensure the activity does not harm Aboriginal cultural heritage (the "cultural heritage duty of care"). Maximum penalties for breaching the duty of care are listed in the Aboriginal cultural heritage legislation. The information on Aboriginal cultural heritage is available on the Department of Seniors, Disability Services and Aboriginal and Torres Strait Islander Partnerships website www.dsdsatsip.qld.gov.au

NOTE 2. Asbestos Removal

Any demolition and/or removal works involving asbestos materials must be undertaken in accordance with the requirements of the *Work Health and Safety Act 2011* and *Public Health Act 2005*.

NOTE 3. General Environmental Duty

General environmental duty under the *Environmental Protection Act 1994* prohibits unlawful environmental nuisance caused by noise, aerosols, particles, dust, ash, fumes, light, odour or smoke beyond the boundaries of the development site during all stages of the development including earthworks, construction and operation.

NOTE 4. Licensable Activities

Should an activity licensable by Rockhampton Regional Council be proposed for the development site, Council's Environment and Public Health Unit must be consulted to determine whether any approvals are required. Such activities may include food preparation, storage of dangerous goods or environmentally relevant activities. Approval for such activities is required before 'fit out' and operation.

NOTE 5. General Safety Of Public During Construction

The Work Health and Safety Act 2011 and Manual of Uniform Traffic Control Devices must be complied with in carrying out any construction works, and to ensure safe traffic control and safe public access in respect of works being constructed on a road.

NOTE 6. Flood Contingency Plan

- 6.1 The developer must prepare a Flood Contingency Plan for the subject site that addresses but is not limited to the following:
 - 6.1.1 Types of flooding occurring on the site, period of time that the access / entry to the site will be cut, warning time prior to the event occurring, measures to be implemented to ensure the safety of property and people is maintained;
 - 6.1.2 Evacuation routes and routes;
 - 6.1.3 Types of vehicles required for evacuation purposes;

- 6.1.4 Details the storage or removal of materials, goods or equipment during times of flood; and
- 6.1.5 The plan must demonstrate that the subject development will not increase the flood debris loading of flood waters nor result in environmental harm. The plan must also include details of how the owner / occupier of the site will collect possessions.
- 6.2 Council is not required to approve contingency plans and Council does not accept any liability for loss of or damage of property, or injury or loss of life as a result of any person using or relying on the contingency plan, or failing to use the contingency plan during a flood event.
- 6.3 It is the responsibility of the owner or occupier of the land to implement to contingency plan during a flood event or if there is a risk of flooding near the land.
- 6.4 A review and amendment of the Contingency Plan must be undertaken with any change in the owner or occupier of the land to demonstrate appropriate evacuation routes and preparation procedures during a flood event or if there is a risk of flooding near the land.

NOTE 7. Building Works

A Development Permit for Building Works must be obtained for the proposed shipping container structure for the development site.

NOTE 8. Gladstone Ports Corporation Limited

Prior to the use commencing, provide an updated and full Hazard Risk Assessment Report for approval by the Gladstone Ports Corporation Limited. The report is to give consideration to a catastrophic event (fatality) as well as other instances i.e. uncontrolled and immediate situations.

Note: a sensitivity analysis is not considered a Hazard Risk Assessment.

NOTE 9. Gladstone Ports Corporation Limited

Prior to the use commencing, provide Gladstone Ports Corporation Limited with a copy of the Operating Procedures specific to the site. The Operating Procedure is to be a full and accurate contemporary assessment of the approved activities on site and should ensure all risks are managed so far as reasonably practical.

NOTE 10. Gladstone Ports Corporation Limited

Provide to Gladstone Ports Corporation Limited an updated Emergency Response Plan that includes a site plan that identifies the location of sensors, sirens, firefighting systems, emergency plant and safety related equipment, water infrastructure, car parking areas, spill containment systems / containment areas, delineation zones and storage areas. The emergency plan must include communication arrangements between all parties at Port of Rockhampton, including emergency services and response times.

The document is to highlight the methodology and monitoring procedures for all potential risks associated with the use and controls proposed to be utilised including the procedure for when the flammable gas fire is allowed to continue to burn until the supply of fuel can be isolated or is exhausted.

Note: Given the distance for emergency services and IXOM personnel to travel to the site, provision of actions proposed to be undertaken in the interim is to be included in the plan.

NOTE 11. Gladstone Ports Corporation Limited

The Emergency Response Plan is to be updated in consultation with Gladstone Ports Corporation Limited's Port of Rockhampton Manager and the Safety and Environment Manager.



Attachment 1 – Part 2
Referral Agency Conditions – State
Development, Infrastructure, Local
Government and Planning (State
Assessment and Referral Agency
Department) Planning Act 2016



Attachment 2 - Appeal Rights

PLANNING ACT 2016

The following is an extract from the *Planning Act 2016* (Chapter 6)

Appeal rights 229 Appeals to tribunal or P&E Court

- (1) Schedule 1 states—
 - (a) matters that may be appealed to-
 - (i)either a tribunal or the P&E Court; or
 - (ii) only a tribunal; or
 - (iii)only the P&E Court; and
 - (b) the person-
 - (i) who may appeal a matter (the appellant); and
 - (ii) who is a respondent in an appeal of the matter; and
 - (iii) who is a co-respondent in an appeal of the matter;
 - (iv) who may elect to be a co-respondent in an appeal of the matter.
- (2) An appellant may start an appeal within the appeal period.
- (3) The appeal period is-
 - (a) for an appeal by a building advisory agency—10 business days after a decision notice for the decision is given to the agency or
 - (b) for an appeal against a deemed refusal—at any time after the deemed refusal happens; or
 - (c) for an appeal against a decision of the Minister, under chapter 7, part 4, to register premises or to renew the registration of premises—20 business days after a notice is published under section 269(3)(a) or (4); or
 - (d) for an appeal against an infrastructure charges notice— 20 business days after the infrastructure charges notice is given to the person; or
 - (e) for an appeal about a deemed approval of a development application for which a decision notice has not been given—30 business days after the applicant gives the deemed approval notice to the assessment manager; or
 - (f) for any other appeal—20 business days after a notice of the decision for the matter, including an enforcement notice, is given to the person.

Note-

- See the P&E Court Act for the court's power to extend the appeal period.
- (4) Each respondent and co-respondent for an appeal may be heard in the appeal.
- (5) If an appeal is only about a referral agency's response, the assessment manager may apply to the tribunal or P&E Court to withdraw from the appeal.
- (6) To remove any doubt, it is declared that an appeal against an infrastructure charges notice must not be about—
 - (a) the adopted charge itself; or
 - (b) for a decision about an offset or refund-
 - (i) the establishment cost of trunk infrastructure identified in a LGIP; or
 - (ii) the cost of infrastructure decided using the method included in the local government's charges resolution.

230 Notice of appeal

- (1) An appellant starts an appeal by lodging, with the registrar of the tribunal or P&E Court, a notice of appeal that—
 - (a) is in the approved form; and
 - (b) succinctly states the grounds of the appeal.
- (2) The notice of appeal must be accompanied by the required fee.
- (3) The appellant or, for an appeal to a tribunal, the registrar must, within the service period, give a copy of the notice of appeal to—

- (a) the respondent for the appeal; and
- (b) each co-respondent for the appeal; and
- (c) for an appeal about a development application under schedule 1, table 1, item 1—each principal submitter for the development application; and
- (d) for an appeal about a change application under schedule 1, table 1, item 2—each principal submitter for the change application; and
- (e) each person who may elect to become a co-respondent for the appeal, other than an eligible submitter who is not a principal submitter in an appeal under paragraph
 (c) or (d); and
- (f) for an appeal to the P&E Court—the chief executive; and
- (g) for an appeal to a tribunal under another Act—any other person who the registrar considers appropriate.
- (4) The service period is-
 - (a) if a submitter or advice agency started the appeal in the P&E Court—2 business days after the appeal is started; or
 - (b) otherwise—10 business days after the appeal is started.
- (5) A notice of appeal given to a person who may elect to be a co-respondent must state the effect of subsection
- (6) A person elects to be a co-respondent by filing a notice of election, in the approved form, within 10 business days after the notice of appeal is given to the person.

231 Other appeals

- (1) Subject to this chapter, schedule 1 and the P&E Court Act, unless the Supreme Court decides a decision or other matter under this Act is affected by jurisdictional error, the decision or matter is non-appealable.
- (2) The Judicial Review Act 1991, part 5 applies to the decision or matter to the extent it is affected by jurisdictional error.
- (3) A person who, but for subsection (1) could have made an application under the Judicial Review Act 1991 in relation to the decision or matter, may apply under part 4 of that Act for a statement of reasons in relation to the decision or matter.
- (4) In this section— decision includes—
 - (a) conduct engaged in for the purpose of making a decision; and
 - (b) other conduct that relates to the making of a decision; and
 - (c) the making of a decision or the failure to make a decision: and
 - (d) a purported decision; and
 - (e) a deemed refusal.
- **non-appealable**, for a decision or matter, means the decision or matter—
 - (a) is final and conclusive; and
 - (b) may not be challenged, appealed against, reviewed, quashed, set aside or called into question in any other way under the Judicial Review Act 1991 or otherwise, whether by the Supreme Court, another court, a tribunal or another entity; and
 - (c) is not subject to any declaratory, injunctive or other order of the Supreme Court, another court, a tribunal or another entity on any ground.

232 Rules of the P&E Court

- (1) A person who is appealing to the P&E Court must comply with the rules of the court that apply to the appeal.
- (2) However, the P&E Court may hear and decide an appeal even if the person has not complied with rules of the P&E Court.



Appeal Rights

PLANNING ACT 2016

Schedule 1

Appeals section 229

1 Appeal rights and parties to appeals

- (1) Table 1 states the matters that may be appealed to—(a) the P&E court; or (b) a tribunal.
- (2) However, table 1 applies to a tribunal only if the matter involves—
 - (a) the refusal, or deemed refusal of a development application, for-
 - (i) a material change of use for a classified building; or
 - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (b) a provision of a development approval for-
 - (i) a material change of use for a classified building; or
- (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (c) if a development permit was applied for—the decision to give a preliminary approval for—
 - (i) a material change of use for a classified building; or
 - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (d) a development condition if-
 - (i) the development approval is only for a material change of use that involves the use of a building classified under the Building Code as a class 2 building; and
 - (ii) the building is, or is proposed to be, not more than 3 storeys; and
 - (iii) the proposed development is for not more than 60 sole-occupancy units; or
 - (e) a decision for, or a deemed refusal of, an extension application for a development approval that is only for a material change of use of a classified building; or
 - (f) a decision for, or a deemed refusal of, a change application for a development approval that is only for a material change of use of a classified building; or
 - (g) a matter under this Act, to the extent the matter relates to-
 - (i) the Building Act, other than a matter under that Act that may or must be decided by the Queensland Building and Construction Commission; or
 - (ii) the Plumbing and Drainage Act, part 4 or 5; or
 - (h) a decision to give an enforcement notice in relation to a matter under paragraphs (a) to (g); or
 - (i) a decision to give an infrastructure charges notice; or
 - (i) the refusal, or deemed refusal, of a conversion application; or
 - (k) a matter that, under another Act, may be appealed to the tribunal; or
 - (I) a matter prescribed by regulation.
- (3) Also, table 1 does not apply to a tribunal if the matter

involves-

- (a) for a matter in subsection (2)(a) to (d)—
 - (i) a development approval for which the development application required impact assessment; and
 - (ii) a development approval in relation to which the assessment manager received a properly made submission for the development application; or
- (b) a provision of a development approval about the identification or inclusion, under a variation approval, of a matter for the development.
- (4) Table 2 states the matters that may be appealed only to the P&E Court.
- (5) Table 3 states the matters that may be appealed only to the tribunal.
- (6) In each table—
 - (a) column 1 states the appellant in the appeal; and
 - (b) column 2 states the respondent in the appeal; and
 - (c) column 3 states the co-respondent (if any) in the appeal; and
 - (d) column 4 states the co-respondents by election (if any) in the appeal.
- (7) If the chief executive receives a notice of appeal under section 230(3)(f), the chief executive may elect to be a corespondent in the appeal.

Table 1 Appeals to the P&E Court and, for certain matters, to a tribunal						
(b) the deemed refu (c) a provision of the	nade against— or part of the development appli sal of the development applicati e development approval; or		oval.			
Column 1	Column 2	Column 3	Column 4			
Appellant	Respondent	Co-respondent (if any)	Co-respondent by election (if any)			
The applicant	The assessment manager	If the appeal is about a concurrence	1 A concurrence agency that is not a co-respondent			

Table 1 Appeals to the P&E Court and, for certain matters, to a tribunal					
	agency's referral response—the concurrence agency	2 If a chosen Assessment manager is the respondent— the prescribed assessment manager 3 Any eligible advice agency for the application 4 Any eligible submitter for the application			

2. Change applications

An appeal may be made against—

- (a) a responsible entity's decision for a change application, other than a decision made by the P&E court; or (b) a deemed refusal of a change application.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
1 The applicant 2 If the responsible entity is the assessment manager—an affected entity that gave a pre-request notice or response notice	The responsible entity	If an affected entity starts the appeal—the applicant	 A concurrence agency for the development application If a chosen assessment manager is the respondent—the prescribed assessment manager A private certifier for the development application Any eligible advice agency for the change application Any eligible submitter for the change application

- 3. Extension applications
 An appeal may be made against—
 (a) the assessment manager's decision about an extension application; or (b) a deemed refusal of an extension application.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent	Column 4 Co-respondent by election
	•	(if any)	(if any)
1 1 The applicant 2 For a matter other than a deemed refusal of an extension application – a concurrence agency, other than the chief executive, for the application	The assessment manager	If a concurrence agency starts the appeal – the applicant	If a chosen assessment manager is the respondent – the prescribed assessment manager

Table 1

Appeals to the P&E Court and, for certain matters, to a tribunal

4. Infrastructure charges notices

An appeal may be made against an infrastructure charges notice on 1 or more of the following grounds

- a) The notice involved an error relating to -
 - (i) The application of the relevant adopted charge; or

Examples of errors in applying an adopted charge -

- The incorrect application of gross floor area for a non-residential development
- Applying an incorrect 'use category', under a regulation, to the development
 - (i) The working out of extra demands, for section 120; or
 - (ii) An offset or refund; or
- b) The was no decision about an offset or refund; or
- c) If the infrastructure charges notice states a refund will be given the timing for giving the refund; or
- d) The amount of the charge is so unreasonable that no reasonable relevant local government could have imposed the amount.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The person given the Infrastructure charges notice	The local government that gave the infrastructure charges notice	-	-

5. Conversion applications

An appeal may be made against—

- (a) the refusal of a conversion application; or
- (b) a deemed refusal of a conversion application.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The applicant	The local government to which the conversion application was made	-	-

6. Enforcement notices

An appeal may be made against the decision to give an enforcement notice.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The person given the enforcement notice	The enforcement authority	-	If the enforcement authority is not the local government for the premises in relation to which the offence is alleged to have happened—the local government

Table 2 Appeals to the P&E Court only

1. Appeals from tribunal

An appeal may be made against a decision of a tribunal, other than a decision under section 252, on the ground of—

- (a) an error or mistake in law on the part of the tribunal; or
- (b) jurisdictional error.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent	Column 4 Co-respondent by election
		(if any)	(if any)
A party to the proceedings for the decision	The other party to the proceedings for the decision	-	-

Table 2 Appeals to the P&E Court only

2. Eligible submitter appeals

An appeal may be made against the decision to give a development approval, or an approval for a change application, to the extent that the decision relates to—

(a) any part of the development application for the development approval that required impact assessment; or (b) a variation request.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
1 For a development application—an eligible submitter for the development application 2 For a change application—an eligible submitter for the change application	1 For a development application—the assessment manager 2 For a change application—the responsible entity	1 The applicant 2 If the appeal is about a concurrence agency's referral response—the concurrence agency	Another eligible submitter for the application

3. Eligible submitter and eligible advice agency appeals

An appeal may be made against a provision of a development approval, or failure to include a provision in the development approval, to the extent the matter relates to—

- (a) any part of the development application or the change application, for the development approval, that required impact assessment; or
- (b) a variation request.

		1	,
Column 1	Column 2	Column 3	Column 4
Appellant	Respondent	Co-respondent	Co-respondent by election
		(if any)	(if any)
1 For a development application—an eligible submitter for the development application 2 For a change application—an eligible submitter for the change application 3 An eligible advice agency for the development application or change application	1 For a development application—the assessment manager 2 For a change application—the responsible entity	1 The applicant 2 If the appeal is about a concurrence agency's referral response—the concurrence agency	Another eligible submitter for the application

4. Compensation claims

An appeal may be made against—

- (a) a decision under section 32 about a compensation claim; or
- (b) a decision under section 265 about a claim for compensation; or
- (c) a deemed refusal of a claim under paragraph (a) or (b).

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person dissatisfied with the decision	The local government to which the claim was made	-	-

5. Registered premises

Table 2 Appeals to the P&E Court only

An appeal may be made against a decision of the Minister under chapter 7, part 4.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
1 A person given a decision notice about the decision 2 If the decision is to register premises or renew the registration of premises—an owner or occupier of premises in the affected area for the registered premises who is dissatisfied with the decision	The Minister	-	If an owner or occupier starts the appeal – the owner of the registered premises

6. Local laws

An appeal may be made against a decision of a local government, or conditions applied, under a local law about—

- (a) the use of premises, other than a use that is the natural and ordinary consequence of prohibited development; or
- (b) the erection of a building or other structure.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person who— (a) applied for the decision; and (b) is dissatisfied with the decision or conditions.	The local government	-	-

Table 3 Appeals to the tribunal only

1. Building advisory agency appeals

An appeal may be made against giving a development approval for building work to the extent the building work required code assessment against the building assessment provisions.

Column 1	Column 2	Column 3	Column 4
Appellant	Respondent	Co-respondent	Co-respondent by election
		(if any)	(if any)
A building advisory agency for the development application related to the approval	The assessment manager	The applicant	A concurrence agency for the development application related to the approval A private certifier for the development application related to the approval

- 3. Certain decisions under the Building Act and the Plumbing and Drainage Act An appeal may be made against a decision under—
- (a) the Building Act, other than a decision made by the Queensland Building and Construction Commission; or
- (b) the Plumbing and Drainage Act, part 4 or 5.

Column 1	Column 2	Column 3	Column 4
Appellant	Respondent	Co-respondent	Co-respondent by election
		(if any)	(if any)

Table 3 Appeals to the tribunal only					
A person who received, or was entitled to receive, notice of the decision	The person who made the decision		-		
4. Local government failure to decide application under the Building Act An appeal may be made against a local government's failure to decide an application under the Building Act within the period required under that Act.					
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)		
A person who was entitled to receive, notice of the decision	The local government to which the application was made	-	-		