

Decision Notice Approval

Planning Act Form 1 (version 1.2 effective 7 February 2020) made under section 282 of the Planning Act 2016 for a decision notice (approval) under section 63(2) of the Planning Act 2016

Application number:	D/58-2022	Contact:	Kathy McDonald
Notice Date:	15 September 2022	Contact Number:	07 4936 8099

APPLICANT DETAILS

Name:	Rockhampton Leagues Club Ltd		
Postal address:	C/- Gideon Town Planning PO Box 450		
	ROCKHAM	PTON CITY QLD 4700	
Phone no:	N/A	Mobile no: 0402 066 532	Email: info@gideontownplanning.com.au

I acknowledge receipt of the above application on 5 May 2022 and confirm the following:

DEVELOPMENT APPROVAL

Development Permit for Material Change of Use for a Club and Operational Works for Advertising Devices (creative awning sign and five (5) wall signs)

PROPERTY DESCRIPTION

Street address:	984-986 Yaamba Road, Parkhurst	
Real property description:	Lot 21 on SP171783, Parish of Murchison	

Dear Rockhampton Leagues Club Ltd

I advise that, on 13 September 2022the above development application was: approved in full with conditions* (refer to the conditions contained in **Attachment 1**)

*Note: The conditions show which conditions have been imposed by the assessment manager and which conditions have been imposed by a referral agency.

1. DETAILS OF THE APPROVAL

The following approvals are given:

	Development Permit	Preliminary Approval
 Development assessable under the planning scheme, superseded planning scheme, a temporary local planning instrument, a master plan or a preliminary approval which includes a variation approval Material Change of Use Operational Works 		

2. CONDITIONS

This approval is subject to the conditions in Attachment 1.

3. FURTHER DEVELOPMENT PERMITS REQUIRED

Please be advised that the following development permits are required to be obtained before the development can be carried out:

Type of development permit required	Subject of the required development permit
Building Works	
Plumbing and Drainage Works	

SUBMISSIONS 4.

Properly made submissions were not made in relation to the application.

5. **REFERRAL AGENCIES**

The following Referral Agencies were activated by this application.

Name of agency	Role of Agency	Contact Details		
INFRASTRUCTURE-RELATED REFERRALS (Electricity Infrastructure)				
laterial change of use	e of premises ne	ar a substation site or		
The chief executive of the distribution entity or transmission entity:	Advice	<u>Postal:</u> Ergon Energy (Town Planning) PO Box 1090 Townsville Qld Email:		
Ergon Energy		townplanning@ergon.co m.au		
or supply network STATE TRANSPORT INFRASTRUCTURE (State Transport Corridors and Future State Transport Corridors) Schedule 10, Part 9, Division 4, Subdivision 2, Table 4 – Material change of use of premises near a State transport corridor or that is a future State transport corridor				
The chief executive of the department in which the <i>Planning</i> <i>Act 2016</i> is administered: State Development, Infrastructure,	Concurrence	In person: Level 2, 209 Bolsover Street, Rockhampton City <u>Online lodgement using</u> <u>MyDAS2:</u> <u>https://prod2.dev- assess.qld.gov.au/suite/</u> <u>Email:</u> <u>RockhamptonSARA@ds</u> <u>dilgp.qld.gov.au</u>		
	LS (Electricity Infra Paterial change of use The chief executive of the distribution entity or transmission entity: Ergon Energy (State Transport Co 2, Table 4 – Materia nsport corridor The chief executive of the department in which the <i>Planning</i> <i>Act 2016</i> is administered: State Development,	Agency LS (Electricity Infrastructure) laterial change of use of premises need The chief Advice executive of the Advice distribution entity or transmission Advice Ergon Energy Image: Concurrence (State Transport Corridors and Full 2, Table 4 – Material change of use nsport corridor The chief Concurrence executive of the department in which the Planning Act 2016 is administered: State Development, Development, Infrastructure,		

Government and Planning (State	<u>Postal:</u>
Assessment and	PO Box 113
Referral Agency Department)	Rockhampton Qld 4700

6. THE APPROVED PLANS

The approved development must be completed and maintained generally in accordance with the approved drawings and documents:

Plan/Document Name	Prepared by	<u>Date</u>	Reference No.	<u>Version/</u> Issue
Title Sheet	Design + Architecture	8 July 2022	RL-002 SK-001	11
Overall Site Plan	Design + Architecture	8 July 2022	RL-002 SK-002	11
Area Schedule	Design + Architecture	8 July 2022	RL-002 SK-003	11
Existing Plan	Design + Architecture	8 July 2022	RL-002 SK-004	11
Proposed Plan	Design + Architecture	8 July 2022	RL-002 SK-005	11
Elevations	Design + Architecture	8 July 2022	RL-002 SK-006	11
Sections	Design + Architecture	8 July 2022	RL-002 SK-007	11
3D Views	Design + Architecture	8 July 2022	RL-002 SK-008	11
3D Views	Design + Architecture	8 July 2022	RL-002 SK-009	11

7. CURRENCY PERIOD FOR THE APPROVAL (s.85 of the *Planning Act*)

The standard currency periods stated in section 85 of *Planning Act 2016* apply to each aspect of development in this approval, if not stated in the conditions of approval attached.

8. STATEMENT OF REASONS

Description of the development	Material Change of Use for a Club and Operational Works for Advertising Devices (creative awning sign and five (5) wall signs)
Reasons for Decision	 a) Assessment of the development against the relevant zone purpose, planning scheme codes and planning scheme policies demonstrates that the proposed development will not cause significant adverse impacts on the surrounding natural environment, built environment and infrastructure, community facilities, or local character and amenity; and b) On balance, the application should be approved because the circumstances favour Council exercising its discretion to approve the application even though the development does not comply with an aspect of the assessment benchmarks.
Assessment Benchmarks	 The development was assessed against the following assessment benchmarks: Strategic Framework; Low Density Residential Zone Code;

	Advertising [Devices Code;	
	-	king and Transport Code;	
	Landscape Code; Stormwater Management Code;		
	Stormwater Management Code;		
		gement Code; and	
	Water and S	ewer Code	
Compliance with assessment benchmarks	The development was assessed against all of the assessment benchma listed above and complies with all of these with the exceptions listed below.		
	Assessment Benchmark	Reasons for the approval despite non-compliance with benchmark	
	Strategic Framework Settlement pattern New Urban Area	The proposed development presents conflicts with the strategic outcomes for the Settlement Pattern theme. Specifically, the outcomes anticipate residential rather than commercial development.	
		The site is designated within the 'New Urban Area' where residential development is anticipated. Despite this, the subject site is considered suitable for the proposed development for the following reasons:	
		• The development will not have an undue level of impact on the role or function of centres but would generate positive economic and community benefits for local residents.	
		• The development will not expand an existing centre into the residential zoned area and will not compromise the role and function of designated centres including the proposed local centre in North Parkhurst (along William Palfrey Road on Lot 5 SP238731).	
		• The development will contribute to the facilities that service the residential growth corridor in North Rockhampton and is commensurate with the population of the immediate catchment.	
		• The site can be safely and efficiently accessed by residents in the surrounding area by methods including public, active and private transport. The Club will be a supported recreational facility of 'The Rockhampton Leagues Club' and will provide employment opportunities for the local community.	
		• The built form is sited with appropriate separation distances from all boundaries and conditions of approval have also been included that seek to mitigate the risk of adverse impacts on any future residential development on adjoining lots. This is anticipated to provide an effective buffer for residents to minimise any potential adverse amenity impacts generated from the development.	
		Despite conflicts with several of the strategic outcomes sought for the Settlement Pattern theme, there is an established non-residential use on the subject site. It is considered that the likely impacts of redeveloping the non-residential use have been satisfactorily addressed, and regard to relevant matters identified in the Statement of Reasons is considered to outweigh these	

		conflicts.
	Low Density Residential Zone Code	PO13
		The development does not comply with Acceptable Outcomes (AO) 13.2 and 13.3 as the proposed development is not orientated towards the street and contains exterior walls exceeding a length of 12 metres respectively.
		AO13.2
		The existing building to be redeveloped already presents internal to the site. Despite this, the proposal looks to improve the presentation of the building with a new feature screen and landscaping along the existing walls presenting to Yaamba Road and the southern adjoining lot. The orientation of the building will remain to the north, however, the pedestrian entry access via the internal carpark will be a prominent feature.
		Furthermore, an open swale drain and easement over the sites frontage form part of the stormwater management and encumber direct access to the building from the road frontage.
		AO13.3
		The length of the existing exterior walls fronting Yaamba Road and the vacant lot to the south are 25 metres and 49 metres respectively. The proposal involves constructing a new building adjoining the existing building, which will result in an exterior wall of 48 metres in length presenting to the east (internal to the site).
		A combination of landscaping, appropriate boundary setbacks and improved integration with the streetscape assist in softening and breaking up the perceived bulk and scale of the existing exterior walls. Specifically, this will be achieved by:
		 Maintaining the existing boundary setbacks of the building, approved under earlier development approvals.
		 Landscaping along the existing exterior walls (presenting to Yaamba Road and south).
		 New feature screen along the existing walls presenting to Yaamba Road and southern adjoining lot.
		Therefore, the proposal is considered to comply with Performance Outcome 13 (PO13).
		PO16
		The development does not comply with aspects of PO16, which sets out scenarios where non-residential development is contemplated in the Low Density Residential Zone. Specifically, the development does not comply with the following:
		 Does not service the day-to-day needs of residents of the local neighbourhood.
		 It is not considered 'small-scale' in a low-density residential context.
		Does not serve a convenience function.

	While the proposed development is not considered
	'small-scale' in an ordinary low-density residential context, it is considered relatively small-scale in the context of the existing development on the site and that existing along Yaamba Road.
	The proposed development does not comply with all aspects of PO16 outlined above, it is considered to comply with the remaining outcomes. Specifically:
	• It does not compromise the existing residential character or amenity of the surrounding area. The level of residential amenity directly adjoining Yaamba Road, where the proposal is located, is considered low. Conditions of approval have also been included that seek to mitigate the risk of adverse impacts on any future residential development on adjoining lots.
	• It is generally consistent with the surrounding built form and streetscape, given the mix of residential and non-residential development. The proposed built form is below the maximum building height for the zone and will be well integrated with the existing built form on- site.
	• Does not adjoin an existing centre zone. The nearest centre zone is Parkhurst Centre approximately 1.7 kilometres (km) to the south.
	 Is located near public transport, being 600 metres to the south.
	Therefore, on balance the development is considered to comply with PO16. To the extent any conflicts are identified, regard to relevant matters is considered to outweigh those conflicts.
	PO21
	The development does not comply with Acceptable Outcome 21.1 as it will operate outside the nominated land use hours.
	The proposed development will operate Sunday to Thursday from 9am to midnight and Friday and Saturday from 9am to 2am.
	Despite this, the majority of operational areas associated with the proposed facility will be undertaken indoors and where outdoor areas are proposed, they are inward- facing and appropriately setback from all boundaries.
	Furthermore, the proposal is considered to minimise any adverse amenity impacts with proposed dense landscaping and a solid 1.8 metre fence, which will screen and visually buffer the development from any existing or future adjoining residential premise.
	Therefore, the proposal is considered to achieve the overarching performance outcome.
Advertising Devices	PO1
Code	The advertising devices proposed for the development does not comply with AO1.2 as they do not wholly meet the sign specific outcomes for a Creative Awning Sign or Wall Sign.
	The Creative Awning Sign is not centrally located on the

		fascia. As an alternative the design features of the built form warrant this sign to be located centrally over the covered entryway. The sign will be single-sided and oriented towards the north internal carpark and is for identifying purposes. Three (3) logo Wall Signs and two (2) identifying (name plate) Wall Signs will be located in the Low Density Residential Zone. The Wall Signs are not anticipated to result in the proliferation of unnecessary advertising and	
		are for identifying purposes.	
		The Creative Awning Sign and Wall Signs will be integrated with the design of the new feature screen and are not anticipated to impede vehicle or pedestrian movements, nor do they resemble road or traffic signs.	
		Therefore, the proposal is considered to achieve the overarching performance outcome.	
Relevant Matters	The proposed deve matters:	lopment was assessed against the following relevant	
	compared to a b	y results in a 24.6m ² increase in gross floor area (GFA) uilding (restaurant) approved in the same location under roval D/389-2010 (Stage 2A), which was not constructed.	
	• The site is already developed with a non-residential use, despite the Low Density Residential zoning. It is not considered reasonable or practical for that part of the site where the Club is proposed to be developed for low density residential development.		
	 The Yaamba Road corridor (State-controlled Road) north of Yeppoon Road through to Rockhampton Regional Council's northern boundary is characterised by a combination of residential, commercial and industrial development with heavy traffic. For those lots fronting Yaamba Road there is not considered to be an established level of residential amenity to maintain. 		
	• It is considered that the likely impacts of the development have been satisfactorily addressed such that the development will not compromise the ability of adjoining land to be reasonably developed for its intended purpose.		
Matters prescribed by regulation	 The Rockhampton Region Planning Scheme 2015 (version 2.2); and The common material, being the material submitted with the application. 		
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9. APPEAL RIGHTS

The rights of an applicant to appeal to a tribunal or the Planning and Environment Court against a decision about a development application are set out in chapter 6, part 1 of the *Planning Act 2016*. There may also be a right to make an application for a declaration by a tribunal (see chapter 6, part 2 of the *Planning Act 2016*).

Appeal by an applicant

An applicant for a development application may appeal to the Planning and Environment Court against the following:

- the refusal of all or part of the development application
- a provision of the development approval
- the decision to give a preliminary approval when a development permit was applied for
- a deemed refusal of the development application.

An applicant may also have a right to appeal to the Development tribunal. For more information, see schedule 1 of the *Planning Act 2016*.

The timeframes for starting an appeal in the Planning and Environment Court are set out in section 229 of the *Planning Act 2016*.

Attachment 2 is an extract from the *Planning Act 2016* that sets out the applicant's appeal rights and the appeal rights of a submitter.

10. WHEN THE DEVELOPMENT APPROVAL TAKES EFFECT

This development approval takes effect:

- From the time the decision notice is given – if there is no submitter and the applicant does not appeal the decision to the court.

Or

- When the submitter's appeal period ends – if there is a submitter and the applicant does not appeal the decision to the court.

Or

- Subject to the decision of the court, when the appeal is finally decided – if an appeal is made to the court.

11. ASSESSMENT MANAGER

Name:	Amanda O'Mara <u>COORDINATOR</u> DEVELOPMENT ASSESSMENT	Signature:	amara	Date:	15 September 2022
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C/C State Development, Infrastructure, Local Government and Planning (State Assessment and Referral Agency Department) - <u>RockhamptonSARA@dsdilgp.qld.gov.au</u>

Attachment 1 – Conditions of the approval

Part 1 – Conditions imposed by the assessment manager [Note: where a condition is imposed about infrastructure under Chapter 4 of the Planning Act 2016, the relevant provision of the Act under which this condition was imposed must be specified.]

Part 2 – Conditions required by the referral agency response

Attachment 2—Extract on appeal rights



Attachment 1 – Part 1 Rockhampton Regional Council Conditions

Planning Act 2016

MATERIAL CHANGE IN USE FOR A CLUB

1.0 ADMINISTRATION

- 1.1 The Developer and their employee, agent, contractor or invitee is responsible for ensuring compliance with the conditions of this development approval.
- 1.2 Where these Conditions refer to "Council" in relation to requiring Council to approve or to be satisfied as to any matter, or conferring on the Council a function, power or discretion, that role may be fulfilled in whole or in part by a delegate appointed for that purpose by the Council.
- 1.3 All conditions, works, or requirements of this development approval must be undertaken and completed:
 - 1.3.1 to Council's satisfaction;
 - 1.3.2 at no cost to Council; and
 - 1.3.3 prior to the commencement of the use,

unless otherwise stated.

- 1.4 Infrastructure requirements of this development approval must be contributed to the relevant authorities, where applicable, at no cost to Council, prior to the commencement of the use, unless otherwise stated.
- 1.5 The following further Development Permits must be obtained prior to the commencement of any works associated with their purposes:
 - 1.5.1 Plumbing and Drainage Works; and
 - 1.5.2 Building Works.
- 1.6 All Development Permits for Plumbing and Drainage Works must be obtained prior to the issue of a Development Permit for Building Works.
- 1.7 All works must be designed, constructed and maintained in accordance with the relevant Council policies, guidelines and standards, unless otherwise stated.

2.0 APPROVED PLANS AND DOCUMENTS

2.1 The approved development must be completed and maintained generally in accordance with the approved plans and documents, except where amended by any condition of this development approval:

Plan/Document Name	Prepared by	Date	Reference No.	<u>Version/</u> Issue
Title Sheet	Design + Architecture	8 July 2022	RL-002 SK-001	11
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3D Views	Design + Architecture	8 July 2022	RL-002 SK-008	11
3D Views	Design + Architecture	8 July 2022	RL-002 SK-009	11

2.2 Where there is any conflict between the conditions of this development approval and the details shown on the approved plans and documents, the conditions of this development approval must prevail.

3.0 PLUMBING AND DRAINAGE WORKS

- 3.1 A Development Permit for Plumbing and Drainage Works must be obtained prior to the commencement of any plumbing and drainage works on the development site.
- 3.2 All internal plumbing and drainage works must be designed and constructed in accordance with the approved plans (refer to condition 2.1), *Capricorn Municipal Development Guidelines, Water Supply (Safety and Reliability) Act 2008, Plumbing and Drainage Act 2018,* Council's Plumbing and Drainage Policies and the provisions of a Development Permit for Plumbing and Drainage Works.
- 3.3 The development must be connected to Council's reticulated sewerage and water networks.
- 3.4 The existing sewerage and water connection point(s) must be retained, and upgraded if necessary, to service the development.
- 3.5 Adequate domestic and firefighting protection must be provided to the development and must be certified by a hydraulic engineer or other suitably qualified person.
- 3.6 Sewer connections and water meter boxes located within trafficable areas must be raised or lowered to suit the finished surface levels and must be provided with heavy duty trafficable lids.
- 3.7 Alteration, disconnection or relocation of internal plumbing and sanitary drainage works associated with the existing building must be in accordance with regulated work under the *Plumbing and Drainage Act 2018* and Council's Plumbing and Drainage Policies.
- 3.8 Amended sewerage and sewerage trade waste permits must be obtained for the discharge of any non-domestic waste into Council's reticulated sewerage network. Arrestor traps must be provided where commercial or non-domestic waste is proposed to be discharged into the sewer system.

4.0 ROOF AND ALLOTMENT DRAINAGE WORKS

- 4.1 All roof and allotment drainage works must be designed and constructed in accordance with the approved plans (refer to condition 2.1), *Queensland Urban Drainage Manual*, *Capricorn Municipal Development Guidelines*, and sound engineering practice.
- 4.2 All roof and allotment runoff from the development must be directed to a lawful point of discharge and must not restrict, impair or change the natural flow of runoff water or cause a nuisance to surrounding land or infrastructure.

5.0 <u>SITE WORKS</u>

5.1 Site works must be constructed such that they do not, at any time, in any way restrict, impair or change the natural flow of runoff water, or cause a nuisance or worsening to surrounding land or infrastructure.

6.0 BUILDING WORKS

6.1 A Development Permit for Building Works assessable under the Building Assessment Provisions must be obtained prior to the commencement of any building works on the site.

- 6.2 All external elements, such as air conditioners and associated equipment, must be adequately screened from public view to Council's satisfaction.
- 6.3 Any lighting devices associated with the development, such as sensory lighting, must be positioned on the development site and shielded so as not to cause glare or other nuisance to nearby residents and motorists. Night lighting must be designed, constructed and operated in accordance with *Australian Standard AS4282 "Control of the obtrusive effects of outdoor lighting"*.
- 6.4 No structures are permitted to be constructed within the existing sewer easement (easement E on SP289434) in accordance with Council's Building Over/Adjacent to Local Government Sewerage Infrastructure Policy and the *Queensland Titles Registry Land Title Act 1994*.
- 6.5 Access to and use of the land the subject of this application must comply with the provisions of the *Disability Discrimination Act 1992* and/or the *Anti-Discrimination Act 1991*. If either of those statutes require the provision of access or facilities in a way that is inconsistent with this development approval, those facilities must be provided.
- 6.6 Impervious paved waste storage areas must be provided in accordance with the *Environmental Protection Regulation 2019* and must be:
 - 6.6.1 designed and located so as not to cause a nuisance to neighbouring properties;
 - 6.6.2 surrounded by at least a 1.8 metre high screen fence that obstructs from view the contents of the waste storage area by any member of the public from any public place;
 - 6.6.3 of a sufficient size to accommodate commercial type bins that will be serviced by a commercial contractor plus clearances around the bins for manoeuvring and cleaning;
 - 6.6.4 setback a minimum of two (2) metres from any road frontage; and
 - 6.6.5 provided with a suitable hosecock and hoses at the refuse container area, and washdown must be drained to the sewer in accordance with the Sewerage Trade Waste provisions and the *Plumbing and Drainage Act 2018*.

As an alternative to a washdown facility, a fully contained commercial bin cleaning service is acceptable provided no wastewater is discharged from the site to the sewer.

- 6.7 A minimum 1.8 metre-high solid fence must be constructed along the southern side boundary for the length of the existing building. Approximately 52 metres.
- 6.8 The fence must be a solid acoustic screen fence to ensure privacy and security to adjoining properties. The fence must be constructed of materials and finishes that are aesthetically pleasing.

7.0 LANDSCAPING WORKS

- 7.1 Landscaping must be constructed and/or established prior to the commencement of the use in all areas shown on the approved plans (refer to condition 2.1).
- 7.2 Landscaping must be designed in accordance with the requirements of *Australian Standard AS 1428 parts 1, 2, 3 and 4 Design for access and mobility.*
- 7.3 Planting types used within the landscaping areas (refer to condition 2.1) must include either trees, shrubs or groundcovers, or any combination of these planting types. These plantings must be established and maintained generally at the following density rates:
 - 7.3.1 trees at five (5) metre intervals;
 - 7.3.2 shrubs at two (2) metre intervals; and
 - 7.3.3 groundcovers at one (1) metre intervals.

- 7.4 At least fifty (50) per cent of all new plantings within the landscaping areas (refer to condition 2.1) must be locally native species with low water dependency and must comply with the following requirements:
 - 7.4.1 Plant species are chosen from sources recommended in *Planning Scheme Policy* SC6.12 Landscape Design and Street Trees Planning Scheme Policy; and
 - 7.4.2 Plant species must not include undesirable species identified in *Planning Scheme Policy SC6.12 – Landscape Design and Street Trees Planning Scheme Policy*.
- 7.5 Large trees must not be planted within one (1) metre of the centreline of any sewerage and/or water infrastructure; small shrubs and groundcover are acceptable.
- 7.6 Landscaping, or any part thereof, upon reaching full maturity, must not:
 - 7.6.1 obstruct sight visibility zones as defined in the Austroads 'Guide to Traffic Engineering Practice' series of publications;
 - 7.6.2 adversely affect any road lighting or public space lighting; or
 - 7.6.3 adversely affect any Council infrastructure, or public utility plant.
- 7.7 The landscaped areas must be subject to:
 - 7.7.1 a watering and maintenance plan during the establishment moment; and
 - 7.7.2 an ongoing maintenance and replanting programme.

8.0 <u>ELECTRICITY</u>

8.1 Electricity services must be provided to the development in accordance with the standards and requirements of the relevant service provider.

9.0 <u>TELECOMMUNICATIONS</u>

9.1 Telecommunications services must be provided to the development in accordance with the standards and requirements of the relevant service provider.

10.0 ASSET MANAGEMENT

- 10.1 Any alteration necessary to electricity, telephone, water mains, sewerage mains, and/or public utility installations resulting from the development or in connection with the development, must be undertaken and completed at no cost to Council.
- 10.2 Any damage to existing stormwater, water supply and sewerage infrastructure, kerb and channel, pathway or roadway (including removal of concrete slurry from public land and Council infrastructure), that occurs while any works are being carried out in association with this development approval must be repaired at full cost to the developer. This includes the reinstatement of any existing traffic signs or pavement markings that may have been removed or damaged.

11.0 ENVIRONMENTAL

11.1 An Erosion Control and Stormwater Control Management Plan in accordance with the *Capricorn Municipal Design Guidelines*, must be implemented, monitored and maintained for the duration of the development works, and until all exposed soil areas are permanently stabilised (for example, turfed, hydromulched, concreted, landscaped). The plan must be available on-site for inspection by Council Officers whilst all works are being carried out.

12.0 OPERATING PROCEDURES

- 12.1 All construction materials, waste, waste skips, machinery and contractors' vehicles must be located and stored or parked within the development site. Storage of materials or parking of construction machinery or contractors' vehicles must not occur within Yaamba Road.
- 12.2 The hours of operations for the 'club use' must be limited to:
 - (i) 0900 hours to 2400 hours on Sunday to Thursday, and
 - (ii) 0900 hours to 0200 hours on Friday and Saturday.

- 12.3 Noise emitted from the activity must not cause an environmental nuisance.
- 12.4 Operations on the development site must have no significant impact on the amenity of adjoining premises or the surrounding area due to the emission of light, noise or dust.
- 12.5 All waste must be stored within a waste storage area (for example, general waste, recyclable waste, pallets, empty drums etcetera). The owner of the land must ensure that:
 - 12.5.1 the area is kept in a clean and tidy condition;
 - 12.5.2 fences and screens are maintained;
 - 12.5.3 no waste material is stored external to the waste storage area/s;
 - 12.5.4 the area is maintained in accordance with *Environmental Protection Regulation* 2019.

ADVISORY NOTES

NOTE 1. Aboriginal Cultural Heritage

It is advised that under section 23 of the *Aboriginal Cultural Heritage Act 2003*, a person who carries out an activity must take all reasonable and practicable measures to ensure the activity does not harm Aboriginal cultural heritage (the "cultural heritage duty of care"). Maximum penalties for breaching the duty of care are listed in the Aboriginal cultural heritage legislation. The information on Aboriginal cultural heritage is available on the Department of Aboriginal and Torres Strait Islander Partnerships website www.dsdsatsip.qld.gov.au

NOTE 2. Asbestos Removal

Any demolition and/or removal works involving asbestos materials must be undertaken in accordance with the requirements of the *Work Health and Safety Act 2011* and *Public Health Act 2005*.

NOTE 3. <u>General Environmental Duty</u>

General environmental duty under the *Environmental Protection Act 1994* prohibits unlawful environmental nuisance caused by noise, aerosols, particles, dust, ash, fumes, light, odour or smoke beyond the boundaries of the development site during all stages of the development including earthworks, construction and operation.

NOTE 4. Licensable Activities

Should an activity licensable by Rockhampton Regional Council be proposed for the development site, Council's Environment and Public Health Unit must be consulted to determine whether any approvals are required. Such activities may include food storage or the preparation and sale of food operations. Approval for such activities is required before 'fit out' and operation.

NOTE 5. General Safety Of Public During Construction

The Work Health and Safety Act 2011 and Manual of Uniform Traffic Control Devices must be complied with in carrying out any construction works, and to ensure safe traffic control and safe public access in respect of works being constructed on a road.

NOTE 6. Infrastructure Charges Notice

This application is subject to infrastructure charges in accordance with Council policies. The charges are presented on an Infrastructure Charges Notice.

OPERATIONAL WORKS FOR ADVERTISING DEVICES (CREATIVE AWNING SIGN AND FIVE (5) WALL SIGNS)

1.0 ADMINISTRATION

- 1.1 The Developer is responsible for ensuring compliance with the Conditions of the approval by an employee, agent, contractor or invitee of the Developer.
- 1.2 Where these Conditions refer to "Council" in relation to requiring Council to approve or to be satisfied as to any matter, or conferring on the Council a function, power or discretion, that role of the Council may be fulfilled in whole or in part by a delegate appointed for that purpose by the Council.
- 1.3 All conditions of this approval must be undertaken and completed to the satisfaction of Council, at no cost to Council.
- 1.4 The following further development permits are required prior to the commencement of any works on the site:

1.4.1 Building Works.

1.5 Unless otherwise stated, all works must be designed, constructed and maintained in accordance with the relevant Council policies, guidelines and standards.

2.0 APPROVED PLANS AND DOCUMENTS

2.1 The approved advertising device must be completed and maintained generally in accordance with the approved drawings and documents, except where amended by the conditions of this permit.

<u>Plan/Document</u> <u>Name</u>	Prepared by	<u>Date</u>	Reference No.	<u>Version/</u> Issue
Elevations	Design + Architecture	8 July 2022	RL-002 SK-006	11

- 2.2 A set of the above approved plans are returned to you as the Consultant. The Consultant is to supply one (1) Approved set to the contractor to be retained on site at all times during construction.
- 2.3 Where there is any conflict between the conditions of this approval and the details shown on the approved plans and documents, the conditions of approval must prevail.

3.0 OPERATING PROCEDURE

- 3.1 All advertising devices must only display or advertise a matter associated with the primary purpose for which the premises are used, or the purpose stated in this approval.
- 3.2 All text and images displayed on the approved advertising device:
 - 3.2.1 must be static;
 - 3.2.2 must not imitate a traffic control device, move contrary to any traffic control device or include traffic instructions (for example 'stop'); and
 - 3.2.3 must not involve moving parts or flashing lights.
- 3.3 Any lighting devices associated with the advertising device, such as sensory lighting, must be positioned on the site and shielded so as not to cause glare or other nuisance to nearby residents or motorists. Night lighting must be designed, constructed and operated in accordance with 'Australian Standard AS4282 Control of the obtrusive effects of outdoor lighting' and 'Civil Aviation Safety Authority (CASA) Guidelines: Lighting in the vicinity of aerodromes: Advice to lighting designers'.

4.0 <u>LUMINANCE</u>

4.1 Luminance levels of the advertising device must not exceed the applicable levels listed in Table 2 below.

Table 2: Luminance levels for Advertising Devices

(Source: OMA)

Lighting Condition	Zone 1	Zone 2	Zone 3
Full Sun on Sign face	Maximum Output	Maximum Output	Maximum Output
Day Time Luminance	6000-7000 cd/m2	6000-7000 cd/m2	6000-7000 cd/m2
Morning/Evening/Twilight/ inclement weather	1000 cd/m2	700 cd/m2	600 cd/m2
Night Time	500 cd/m2	350 cd/m2	300 cd/m2

Note:

Zone 1 very high ambient off street lighting i.e. central city locations

Zone 2 high to medium off street ambient lighting

Zone 3 low levels of off street ambient lighting, i.e. most residential areas, rural areas.

5.0 BUILDING WORKS

5.1 A Development Permit for Building Works assessable under the Building Assessment Provisions must be obtained prior to the commencement of any building works on the site.

6.0 ASSET MANAGEMENT

- 6.1 Any damage to, or alterations necessary, to electricity, telephone, water mains, sewerage mains, stormwater drains, and/or public utility installations resulting from the development or in connection with the development, must be undertaken immediately, at no cost to Council, and completed within the following timeframes:
 - 6.1.1 where damage causes a hazard to pedestrian/traffic safety or interrupts a community service, immediately; or
 - 6.1.2 as soon as reasonably possible as agreed with Council.

7.0 ADVERTISING DEVICE CONSTRUCTION AND MAINTENANCE

- 7.1 Council reserves the right for uninterrupted access to the site at all times during construction.
- 7.2 All Construction work and other associated activities are permitted only between 0630 hours and 1800 hours Monday to Saturday. No work is permitted on Sundays or public holidays. All requirements of the *Environmental Protection Act 1994* and the *Environmental Protection Regulation 2019* must be observed at all times.
- 7.3 All construction materials, waste, waste skips, machinery and contractors' vehicles must be located and stored or parked within the site.
- 7.4 Any proposed works within the vicinity (or zone of influence) of existing Council infrastructure will not adversely affect the integrity of the infrastructure. Any restoration works required on existing Council infrastructure as a result of proposed works will be at the developer's expense.
- 7.5 All conduits, wiring, switches or other control apparatus installed on an Advertising Device must be concealed from general view, with control apparatus secured in a manner to prevent unauthorised entry and display setting tampering.
- 7.6 All electrical services and systems must comply with *Australian and New Zealand Standard AS/NZS 3000:2007* "Electrical Installations".

7.7 All advertising devices must be maintained at all times on the premises by the owner of the premises to the same standard as it was when it was installed, and be maintained in a safe, clean, condition that does not adversely impact the visual amenity of the site.

ADVISORY NOTES

NOTE 1. Aboriginal Cultural Heritage Act, 2003

It is advised that under section 23 of the *Aboriginal Cultural Heritage Act 2003*, a person who carries out an activity must take all reasonable and practicable measures to ensure the activity does not harm Aboriginal cultural heritage (the "cultural heritage duty of care"). Maximum penalties for breaching the duty of care are listed in the Aboriginal cultural heritage legislation. The information on Aboriginal cultural heritage is available on the Department of Aboriginal and Torres Strait Islander Partnerships website www.dsdsatsip.qld.gov.au

NOTE 2. General Environmental Duty

General environmental duty under the *Environmental Protection Act 1994* prohibits unlawful environmental nuisance caused by noise, aerosols, particles, dust, ash, fumes, light, odour or smoke beyond the boundaries of the development site during all stages of the development including earthworks, construction and operation.

NOTE 3. General Safety Of Public During Construction

The Work Health and Safety Act 2011 and Manual of Uniform Traffic Control Devices must be complied with in carrying out any construction works, and to ensure safe traffic control and safe public access in respect of works being constructed on a road.



Attachment 1 – Part 2 Referral Agency Conditions – State Development, Infrastructure, Local Government and Planning (State Assessment and Referral Agency Department) Planning Act 2016



Attachment 2 - Appeal Rights

PLANNING ACT 2016

The following is an extract from the *Planning Act 2016* (*Chapter 6*)

Appeal rights

229 Appeals to tribunal or P&E Court

- (1) Schedule 1 states-
 - (a) matters that may be appealed to—
 (i)either a tribunal or the P&E Court; or
 (ii)only a tribunal; or
 - (iii)only the P&E Court; and (b) the person—
 - (i) who may appeal a matter (the **appellant**); and
 (ii) who is a respondent in an appeal of the matter; and
 (iii) who is a co-respondent in an appeal of the matter; and
 - (iv)who may elect to be a co-respondent in an appeal of the matter.
- (2) An appellant may start an appeal within the appeal period.
- (3) The appeal period is-
 - (a) for an appeal by a building advisory agency—10 business days after a decision notice for the decision is given to the agency or
 - (b) for an appeal against a deemed refusal—at any time after the deemed refusal happens; or
 - (c) for an appeal against a decision of the Minister, under chapter 7, part 4, to register premises or to renew the registration of premises—20 business days after a notice is published under section 269(3)(a) or (4); or
 - (d) for an appeal against an infrastructure charges notice—
 20 business days after the infrastructure charges notice is given to the person; or
 - (e) for an appeal about a deemed approval of a development application for which a decision notice has not been given—30 business days after the applicant gives the deemed approval notice to the assessment manager; or
 - (f) for any other appeal—20 business days after a notice of the decision for the matter, including an enforcement notice, is given to the person.

Note—

See the P&E Court Act for the court's power to extend the appeal period.

- (4) Each respondent and co-respondent for an appeal may be heard in the appeal.
- (5) If an appeal is only about a referral agency's response, the assessment manager may apply to the tribunal or P&E Court to withdraw from the appeal.
- (6) To remove any doubt, it is declared that an appeal against an infrastructure charges notice must not be about—
 - (a) the adopted charge itself; or
 - (b) for a decision about an offset or refund—
 - (i) the establishment cost of trunk infrastructure identified in a LGIP; or
 - (ii) the cost of infrastructure decided using the method
 - included in the local government's charges resolution.
- 230 Notice of appeal
- (1) An appellant starts an appeal by lodging, with the registrar of the tribunal or P&E Court, a notice of appeal that—
 - (a) is in the approved form; and
 - (b) succinctly states the grounds of the appeal.
- (2) The notice of appeal must be accompanied by the required fee.
- (3) The appellant or, for an appeal to a tribunal, the registrar must, within the service period, give a copy of the notice of appeal to—

- (a) the respondent for the appeal; and
- (b) each co-respondent for the appeal; and
- (c) for an appeal about a development application under schedule 1, table 1, item 1—each principal submitter for the development application; and
- (d) for an appeal about a change application under schedule 1, table 1, item 2—each principal submitter for the change application; and
- (e) each person who may elect to become a co-respondent for the appeal, other than an eligible submitter who is not a principal submitter in an appeal under paragraph (c) or (d); and
- (f) for an appeal to the P&E Court—the chief executive; and
- (g) for an appeal to a tribunal under another Act—any other person who the registrar considers appropriate.
- (4) The service period is-
 - (a) if a submitter or advice agency started the appeal in the P&E Court—2 business days after the appeal is started; or
 - (b) otherwise—10 business days after the appeal is started.
- (5) A notice of appeal given to a person who may elect to be a co-respondent must state the effect of subsection
- (6) A person elects to be a co-respondent by filing a notice of election, in the approved form, within 10 business days after the notice of appeal is given to the person.
- 231 Other appeals
- (1) Subject to this chapter, schedule 1 and the P&E Court Act, unless the Supreme Court decides a decision or other matter under this Act is affected by jurisdictional error, the decision or matter is non-appealable.
- (2) The Judicial Review Act 1991, part 5 applies to the decision or matter to the extent it is affected by jurisdictional error.
- (3) A person who, but for subsection (1) could have made an application under the Judicial Review Act 1991 in relation to the decision or matter, may apply under part 4 of that Act for a statement of reasons in relation to the decision or matter.
- (4) In this section— decision includes—
 - (a) conduct engaged in for the purpose of making a decision; and
 - (b) other conduct that relates to the making of a decision; and
 - (c) the making of a decision or the failure to make a decision; and
 - (d) a purported decision; and
 - (e) a deemed refusal.
- **non-appealable**, for a decision or matter, means the decision or matter—
 - (a) is final and conclusive; and
 - (b) may not be challenged, appealed against, reviewed, quashed, set aside or called into question in any other way under the Judicial Review Act 1991 or otherwise, whether by the Supreme Court, another court, a tribunal or another entity; and
 - (c) is not subject to any declaratory, injunctive or other order of the Supreme Court, another court, a tribunal or another entity on any ground.

232 Rules of the P&E Court

- (1) A person who is appealing to the P&E Court must comply with the rules of the court that apply to the appeal.
- (2) However, the P&E Court may hear and decide an appeal even if the person has not complied with rules of the P&E Court.



Appeal Rights

PLANNING ACT 2016

Schedule 1 Appeals

Appeals section 229 1 Appeal rights and parties to appeals

- (1) Table 1 states the matters that may be appealed to—(a) the P&E court; or (b) a tribunal.
- (2) However, table 1 applies to a tribunal only if the matter involves—
 - (a) the refusal, or deemed refusal of a development application, for-
 - (i) a material change of use for a classified building; or
 - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (b) a provision of a development approval for-
 - (i) a material change of use for a classified building; or
- (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (c) if a development permit was applied for—the decision to give a preliminary approval for—
 (i) a material change of use for a classified building; or
 - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (d) a development condition if—
 - (i) the development approval is only for a material change of use that involves the use of a building classified under the Building Code as a class 2 building; and
 - (ii) the building is, or is proposed to be, not more than 3 storeys; and
 - (iii) the proposed development is for not more than 60 sole-occupancy units; or
 - (e) a decision for, or a deemed refusal of, an extension application for a development approval that is only for a material change of use of a classified building; or
 - (f) a decision for, or a deemed refusal of, a change application for a development approval that is only for a material change of use of a classified building; or
 - (g) a matter under this Act, to the extent the matter relates to-
 - (i) the Building Act, other than a matter under that Act that may or must be decided by the Queensland Building and Construction Commission; or
 - (ii) the Plumbing and Drainage Act, part 4 or 5; or
 - (h) a decision to give an enforcement notice in relation to a matter under paragraphs (a) to (g); or
 - (i) a decision to give an infrastructure charges notice; or
 - (j) the refusal, or deemed refusal, of a conversion application; or
 - (k) a matter that, under another Act, may be appealed to the tribunal; or
 - (I) a matter prescribed by regulation.
- (3) Also, table 1 does not apply to a tribunal if the matter
 - involves-
 - (a) for a matter in subsection (2)(a) to (d)-
 - (i) a development approval for which the development application required impact assessment; and
 - (ii) a development approval in relation to which the assessment manager received a properly made submission for the development application; or
 - (b) a provision of a development approval about the identification or inclusion, under a variation approval, of a matter for the development.
- (4) Table 2 states the matters that may be appealed only to the P&E Court.
- (5) Table 3 states the matters that may be appealed only to the tribunal.
- (6) In each table—
 - (a) column 1 states the appellant in the appeal; and
 - (b) column 2 states the respondent in the appeal; and
 - (c) column 3 states the co-respondent (if any) in the appeal; and
 - (d) column 4 states the co-respondents by election (if any) in the appeal.
- (7) If the chief executive receives a notice of appeal under section 230(3)(f), the chief executive may elect to be a correspondent in the appeal.

	Table 1 Appeals to the P&E Court and, for certain matters, to a tribunal					
 Development applications An appeal may be made against— (a) the refusal of all or part of the development application; or (b) the deemed refusal of the development application; or (c) a provision of the development approval; or (d) if a development permit was applied for—the decision to give a preliminary approval. 						
Column 1 Appellant						
The applicant	The assessment manager	If the appeal is about a concurrence	1 A concurrence agency that is not a co-respondent			

		Table 1	
	Appeals to the P&E Court	and, for certain matters, to	
		agency's referral response—the concurrence agency	 2 If a chosen Assessment manager is the respondent— the prescribed assessment manager 3 Any eligible advice agency for the application 4 Any eligible submitter for the application
2. Change applicationsAn appeal may be made(a) a responsible entity's(b) a deemed refusal of	s decision for a change ap	plication, other than a deci	sion made by the P&E court; or
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
1 The applicant 2 If the responsible entity is the assessment manager—an affected entity that gave a pre-request notice or response notice	The responsible entity	If an affected entity starts the appeal—the applicant	 A concurrence agency for the development application If a chosen assessment manager is the respondent— the prescribed assessment manager A private certifier for the development application Any eligible advice agency for the change application Any eligible submitter for the change application
		extension application; or	Column 4
Appellant	Respondent	Co-respondent (if any)	Co-respondent by election (if any)
 1 The applicant 2 For a matter other than a deemed refusal of an extension application – a concurrence agency, other than the chief executive, for the application 	The assessment manager	If a concurrence agency starts the appeal – the applicant	If a chosen assessment manager is the respondent – the prescribed assessment manager

Table 1 Appeals to the P&E Court and, for certain matters, to a tribunal

4. Infrastructure charges notices

- An appeal may be made against an infrastructure charges notice on 1 or more of the following grounds
- a) The notice involved an error relating to -
 - (i) The application of the relevant adopted charge; or
- Examples of errors in applying an adopted charge -
 - The incorrect application of gross floor area for a non-residential development
 - Applying an incorrect 'use category', under a regulation, to the development
 - (i) The working out of extra demands, for section 120; or
 - (ii) An offset or refund; or
- b) The was no decision about an offset or refund; or
- c) If the infrastructure charges notice states a refund will be given the timing for giving the refund; or
- d) The amount of the charge is so unreasonable that no reasonable relevant local government could have
- imposed the amount.

impoodu ino amount	-		
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The person given the Infrastructure charges notice	The local government that gave the infrastructure charges notice	-	-

5. Conversion applications

An appeal may be made against—

(a) the refusal of a conversion application; or

(b) a deemed refusal of a conversion application.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The applicant	The local government to which the conversion application was made	-	-

6. Enforcement notices

An appeal may be made against the decision to give an enforcement notice.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The person given the enforcement notice	The enforcement authority	-	If the enforcement authority is not the local government for the premises in relation to which the offence is alleged to have happened—the local government

Table 2 Appeals to the P&E Court only

1. Appeals from tribunal

An appeal may be made against a decision of a tribunal, other than a decision under

section 252, on the ground of-

(a) an error or mistake in law on the part of the tribunal; or

(b) jurisdictional error.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A party to the proceedings for the decision	The other party to the proceedings for the decision	-	-

Table 2
Appeals to the P&E Court only

2. Eligible submitter appeals

An appeal may be made against the decision to give a development approval, or an approval for a change application, to the extent that the decision relates to— (a) any part of the development application for the development approval that required impact assessment; or

(b) a variation request.

Column 1	Column 2	Column 3	Column 4
Appellant	Respondent	Co-respondent (if any)	Co-respondent by election (if any)
 1 For a development application—an eligible submitter for the development application 2 For a change application—an eligible submitter for the change application 	 1 For a development application—the assessment manager 2 For a change application—the responsible entity 	1 The applicant 2 If the appeal is about a concurrence agency's referral response—the concurrence agency	Another eligible submitter for the application
An appeal may be made include a provision in the (a) any part of the devel required impact asse (b) a variation request.	e development approval, opment application or the ssment; or	development approval, or to the extent the matter re change application, for th	elates to— ne development approval, that
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
 For a development application—an eligible submitter for the development application For a change application—an eligible submitter for the change application An eligible advice agency for the development application or change application 	 For a development application—the assessment manager For a change application—the responsible entity 	1 The applicant 2 If the appeal is about a concurrence agency's referral response—the concurrence agency	Another eligible submitter for the application
(b) a decision under sec		r compensation; or	
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person dissatisfied with the decision	The local government to which the claim was made	-	-
5. Registered premises			

	Δnneals	Table 2 to the P&E Court only	
An appeal may be made		Minister under chapter 7	′, part 4.
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
 1 A person given a decision notice about the decision 2 If the decision is to register premises or renew the registration of premises—an owner or occupier of premises in the affected area for the registered premises who is dissatisfied with the decision 	The Minister	-	If an owner or occupier starts the appeal – the owner of the registered premises
under a local law about-	other than a use that is the that is the the that is the the that is the	ocal government, or cond ne natural and ordinary co	
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person who— (a) applied for the decision; and (b) is dissatisfied with the decision or conditions.	The local government	-	-
	Appeal	Table 3 s to the tribunal only	
	ncy appeals against giving a develop		g work to the extent the building s.
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A building advisory agency for the development application related to the approval	The assessment manager	The applicant	 1 A concurrence agency for the development application related to the approval 2 A private certifier for the development application related to the approval
An appeal may be made	e against a decision unde er than a decision made t		e Act ng and Construction Commission; or
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)

Table 3 Appeals to the tribunal only					
A person who received, or was entitled to receive, notice of the decision	The person who made the decision	-	-		
4. Local government failu An appeal may be made within the period required	against a local governme		application under the Building Act		
Column 1	Column 2	Column 3	Column 4		
Appellant	Respondent	Co-respondent	Co-respondent by election		
11	· · ·	(if any)	(if any)		
A person who was	The local government	-	-		
entitled to receive,	to which the				
notice of the decision	application was made				